|   | 2006<br>Connecticut General Assembly   |
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|   | SENATE BILLS                           |
|   | Bill No. 465                           |
|   | Resolutions                            |
|   | Committee Bills                        |
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CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION



General Assembly

Raised Bill No. 465

February Session, 2006

Referred to Committee on ENVIRONMENT

Introduced by: (ENV)

### AN ACT CONCERNING THE UNDERGROUND STORAGE TANK PETROLEUM CLEAN-UP ACCOUNT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 22a-449a of the 2006 supplement to the general 2 statutes is repealed and the following is substituted in lieu thereof 3 (Effective October 1, 2006, and applicable to applications filed with the 4 Underground Storage Tank Clean-Up Review Board on or after October 1, 5 2006):

As used in this section and sections 22a-449c to 22a-449m, inclusive,
as amended by this act, and 22a-449p:

8 (1) "Petroleum" means crude oil, crude oil fractions and refined
9 petroleum fractions, including gasoline, kerosene, heating oils and
10 diesel fuels;

(2) "Release" means any spilling, leaking, pumping, pouring,
emitting, emptying, discharging, injecting, escaping, leaching,
dumping or disposing of petroleum from any underground storage
tank or underground storage tank system;

LCO No. 2547

## [106] 1100 465

Raised Bill No.

(3) "Responsible party" means (A) for an application or request for 15 16 payment or reimbursement received by the board before [July 1, 2005] October 1, 2006, or for a determination regarding a person's status as a 17 responsible party or a third party with respect to a specific release or 18 19 suspected release made by the board before [July 1, 2005] October 1, 20<sup>.</sup> 2006, any person who owns or operates an underground storage tank or underground storage tank system from which a release or suspected 21 22 release emanates, (B) for an application or request for payment or 23 reimbursement received by the board on or after [July 1, 2005] October 24 1, 2006, any person who (i) at any time owns, leases, uses or has an 25 interest in the real property on which an underground storage tank 26 system is or was located from which there is or has been a release or 27 suspected release, regardless of when the release or suspected release 28 occurred, or whether such person owned, leased, used or had an 29 interest in the real property at the time the release or suspected release 30 occurred, or whether such person owned, operated, leased or used the 31 underground storage tank system from which the release or suspected 32 release occurred, (ii) at any time owns, leases, operates, uses, or has an 33 interest in an underground storage tank system from which there is or 34 has been a release or suspected release, regardless of when the release 35 or suspected release occurred or whether such person owned, leased, 36 operated, used or had an interest in the underground storage tank 37 system at the time the release or suspected release occurred, or (iii) is 38 affiliated with a person described in subclause (i) or (ii) of this 39 subparagraph through a direct or indirect familial relationship or any 40 [contractual,] corporate or financial relationship;

41 (4) "Underground storage tank" means a tank or combination of 42 tanks, including underground pipes connected thereto, used to contain 43 an accumulation of petroleum, whose volume is ten per cent or more 44 beneath the surface of the ground, including the volume of 45 underground pipes connected thereto;

46 (5) "Underground storage tank system" means an underground 47 storage tank and any associated ancillary equipment and containment

LCO No. 2547

2 of 35

### CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

48 system;

49 (6) "Residential underground heating oil storage tank system" 50 means (A) an underground storage tank system used in connection with residential real property composed of four residential units or 51 fewer, or (B) a storage tank system and any associated ancillary 52 53 equipment used in connection with residential real property composed of four residential units or fewer; and 54

55 (7) "Person" means any individual, firm, partnership, association, 56 syndicate, company, trust, corporation, limited liability company, 57 municipality, agency or political or administrative subdivision of the 58 state, or other legal entity of any kind.

59 Sec. 2. Section 22a-449c of the 2006 supplement to the general 60 statutes is repealed and the following is substituted in lieu thereof 61 (Effective October 1, 2006, and applicable to applications filed with the 62 Underground Storage Tank Clean-Up Review Board on or after October 1, 63 2006):

64 (a) (1) There is established an account to be known as the 65 "underground storage tank petroleum clean-up account". The underground storage tank petroleum clean-up account shall be an 66 67 account [of the Environmental Quality Fund. Notwithstanding any 68 provision of the general statutes to the contrary, any moneys collected 69 shall be deposited in the Environmental Quality Fund and credited to 70 the underground storage tank petroleum clean-up account] that shall 71 be held by the Underground Storage Tank Clean-Up Review Board 72 established under section 22a-449d, as amended by this act. The board 73 may use not more than one million five hundred thousand dollars 74 from the account for administrative costs. Any balance remaining in 75 said account at the end of any fiscal year shall be carried forward in 76 said account for the fiscal year next succeeding.

77 (2) The account shall be used by the [Commissioner of 78 Environmental Protection] Underground Storage Tank Clean-Up

LCO No. 2547

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## (106) 465

### Raised Bill No. 465

Review Board to provide money for reimbursement or payment 79 pursuant to section 22a-449f, as amended by this act, to responsible 80 parties or parties supplying goods or services, for costs, expenses and 81 other obligations paid or incurred, as the case may be, as a result of 82 83 releases, and suspected releases, costs of investigation and remediation of releases and suspected releases, and for claims by a person other 84 85 than a responsible party for bodily injury, property damage and 86 damage to natural resources that have been finally adjudicated or 87 settled with the prior written consent of the board. The [commissioner] 88 board may also make payment from the account to an assignee who is 89 in the business of receiving assignments of amounts approved by the board, but not yet paid from the account, provided the party making 90 any such assignment, using a form approved by the [commissioner] 91 92 board, directs the [commissioner] board to pay such assignee, that no cost of any assignment shall be borne by the account and that the state 93 94 and its agencies shall not bear any liability with respect to any such 95 assignment.

96 (3) Notwithstanding the provisions of this section regarding 97 reimbursements of parties pursuant to section 22a-449f, as amended by 98 this act, and regulations adopted pursuant to section 22a-449e, as 99 amended by this act, and regardless of when an application for 100 payment or reimbursement from the account may have been 101 submitted to the board, [payment or reimbursement shall be made in 102 accordance with the following: (A) After] after June 1, 2004, no 103 payment or reimbursement shall be made for any costs, expenses and 104 other obligations paid or incurred for remediation, including any 105 monitoring to determine the effectiveness of the remediation, of a 106 release to levels more stringent than or beyond those specified in the 107 remediation standards established pursuant to section 22a-133k, except 108 to the extent the applicant demonstrates that it has been directed 109 otherwise, in writing, by the [commissioner; (B) after June 1, 2005, no 110 payment or reimbursement from the account shall be made to any 111 person for diminution in property value or interest; and (C) after June 112 1, 2005, no payment or reimbursement from the account shall be made

LCO No. 2547

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

113 for attorneys' fees or other costs of legal representation paid or 114 incurred as a result of a release or suspected release (i) in excess of five 115 thousand dollars to any responsible party, (ii) in excess of ten 116 thousand dollars to any person other than a responsible party, and (iii) 117 by a responsible party regarding the defense of claims brought by 118 another person] Commissioner of Environmental Protection. In 119 addition, notwithstanding the provisions of this section regarding 120 reimbursements of parties pursuant to section 22a-449f, as amended by 121 this act, the responsible party shall bear all costs of the release that are 122 less than ten thousand dollars and all persons shall bear all costs of the 123 release that are more than one million dollars, except that for any such 124 release which was reported to the department prior to December 31, 125 1987, and for which more than five hundred thousand dollars has been 126 expended by the responsible party to remediate such release prior to 127 June 19, 1991, the responsible party for the release shall bear all costs of 128 such release which are less than ten thousand dollars or more than five 129 million dollars, provided the portion of any reimbursement or 130 payment in excess of three million dollars may, at the discretion of the 131 [commissioner] board, be made in annual payments for up to a five-132 year period. [There shall be allocated to the department annually, for 133 administrative costs, two million dollars.]

134 (b) There is established a subaccount within the underground 135 storage tank petroleum clean-up account to be known as the 136 "residential underground heating oil storage tank system clean-up 137 subaccount" to be used solely for the provision of reimbursements 138 under sections 22a-449l and 22a-449n, for the remediation of 139 contamination attributed to residential underground heating oil 140 storage tank systems. The subaccount shall hold the proceeds of the 141 bond funds allocated pursuant to section 51 of public act 00-167\*.

142 [(c) There is established a subaccount within the underground 143 storage tank petroleum clean-up account to be known as the "pay for 144 performance subaccount" with which the commissioner may 145 implement a program, in consultation with the board, in which

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LCO No. 2547

[06] Raised Bill No. 445

reimbursement or repayment in accordance with this section is based
upon the achievement of environmental milestones or results. The
commissioner, with the approval of the board, may enter into contracts
to implement any such program.

150 (d) (1) If an initial application or request for payment or 151 reimbursement is received by the board before July 1, 2005, no 152 supplemental application or request for payment or reimbursement 153 shall be submitted to the board on or after October 1, 2009, regarding 154 costs, expenses or other obligations paid or incurred in response to the 155 release or suspected release noted in any such initial application or 156 request for payment or reimbursement. The provisions of this 157 subdivision shall apply regardless of whether the cost, expense or 158 other obligation was paid or incurred before October 1, 2009, and no 159 reimbursement or payment from the account shall be ordered by the 160 board or made by the commissioner regarding any such supplemental application or request for payment or reimbursement received by the 161 162 board on or after the October 1, 2009, deadline established in this 163 subdivision.

164 (2) If an initial application or request for payment or reimbursement 165 is received by the board on or after July 1, 2005, no supplemental 166 application or request for payment or reimbursement shall be 167 submitted to the board more than five years after the date that the 168 initial application or request for payment or reimbursement was 169 received by the board, regarding costs, expenses or other obligations 170 paid or incurred in response to the release or suspected release noted 171 in such initial application or request for payment or reimbursement. 172 The provisions of this subdivision shall apply regardless of whether a 173 cost, expense or other obligation was paid or incurred before the 174 expiration of the five-year deadline established in this subdivision and 175 no reimbursement or payment from the account shall be ordered by 176 the board or made by the commissioner regarding any such supplemental application or request for payment or reimbursement 177 178 received by the board after the five-year deadline established in this

LCO No. 2547

6 of 35

CONNECTIOUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

179 subdivision.

180 (3) Notwithstanding the provisions of subsection (i) of section 22a-181 449f, if an application or request for payment or reimbursement is not 182 brought before the board for a decision not later than six months after 183 having been received by the board, then six months shall be added to 184 the deadline applicable pursuant to subdivision (1) or (2) of this subsection, provided no more than two years shall be added to the 185 186 deadline established pursuant to subdivision (1) or (2) of this 187 subsection regardless of whether one or more applications or requests 188 for payment or reimbursement have been received by the board but 189 have not been brought before the board for a decision not later than six 190 months after receipt. In addition, if the commissioner determines that 191 an application or request for payment or reimbursement is ready for 192 decision by the board and such application or request has been placed 193 on the agenda for the meeting of the board, but cannot be brought 194 before the board because the board is unable to meet or cannot act on 195 such application or request, the deadlines established pursuant to 196 subdivision (1) or (2) of this subsection shall also be extended only for 197 that period that the board is unable to meet or is unable to act on such 198 application or request.

199 (4) The provisions of this subsection shall not apply to annual 200 groundwater remedial actions, including the preparation of a 201 groundwater remedial action progress report, performed pursuant to 202 subdivision (6) of section 22a-449p. Notwithstanding the provisions of 203 this subsection, the board may continue to receive applications or 204 requests for payment or reimbursement and provided all other 205 requirements have been met, may order payment or reimbursement 206 from the account for such activities.

(e) (1) Any person who has insurance, or a contract or other
agreement to provide payment or reimbursement for any costs,
expense or other obligation paid or incurred in response to a release or
suspected release may submit an application or request seeking

LCO No. 2547

(106) 465

8 of 35

Raised Bill No. 465

payment or reimbursement from the account to the board, provided
any such application or request for payment or reimbursement shall be
subject to all applicable requirements, including, but not limited to,
subdivision (7) of subsection (c) of section 22a-449f.

215 (2) Any person who at any time receives or expects to receive 216 payment or reimbursement from any source other than the account for 217 any cost, expense, obligation, damage or injury for which such person 218 has received or has applied for payment or reimbursement from the 219 account, shall notify the board, in writing, of such supplemental or 220 expected payment and shall, not more than thirty days after receiving 221 such supplemental payment, repay the underground storage tank 222 petroleum clean-up fund all such amounts received from any other 223 source.

(3) If the board determines that a person is seeking or has sought payment or reimbursement for any cost, expense, obligation, damage or injury from the account and that payment or reimbursement for any such cost, expense, obligation, damage or injury is actually or potentially available to any such person from any source other than the account, the board may impose any conditions it deems reasonable regarding any amount it orders to be paid from the account.]

Sec. 3. Section 22a-449d of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006, and applicable to applications filed with the Underground Storage Tank Clean-Up Review Board on or after October 1,* 2006):

(a) There is established an Underground Storage Tank Petroleum
Clean-Up Account Review Board. Upon application for reimbursement
or payment pursuant to section 22a-449f, as amended by this act, the
board shall determine, based on the provisions of sections 22a-449a to
22a-449i, inclusive, as amended by this act, and all regulations adopted
pursuant to said sections 22a-449a to 22a-449i, inclusive, whether or
not to order payment or reimbursement from the account. The board

LCO No. 2547

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

243 shall receive reports from the Department of Environmental Protection concerning a release relating to an application. The board shall have 244 245 the authority to order payment from the residential underground 246 heating oil storage tank system clean-up subaccount to registered 247 contractors pursuant to section 22a-449l, or to owners pursuant to 248 section 22a-449n, for reasonable costs associated with the remediation 249 of a residential underground heating oil storage tank system based on 250 the guidelines established pursuant to subsection (c) of this section; 251 hold hearings, administer oaths, subpoena witnesses and documents 252 through its chairperson when authorized by the board; designate an 253 agent to perform such duties of the board as it deems necessary except 254 the duty to render a final decision to order reimbursement or payment 255 from the account; and provide by notice, printed on any form, that any 256 false statement made thereof or pursuant thereto is punishable 257 pursuant to section 53a-157b. Not later than January 1, 2007, and 258 annually thereafter, the board shall report to the joint standing 259 committee of the General Assembly having cognizance of matters relating to the environment regarding the continuing needs of the 260 261 program.

262 (b) The board shall consist of the [Commissioners] Commissioner of Environmental Protection, and [Revenue Services,] the Secretary of the 263 264 Office of Policy and Management, [and the State Fire Marshal,] or their 265 designees; one member representing the Connecticut Petroleum Council, appointed by the speaker of the House of Representatives; 266 one member representing the Service Station Dealers Association, 267 appointed by the majority leader of the Senate; one member of the 268 public, appointed by the majority leader of the House of 269 270 Representatives; one member representing the Independent 271 Connecticut Petroleum Association, appointed by the president pro tempore of the Senate; one member representing the Gasoline and 272 273 Automotive Service Dealers of America, Inc., appointed by the 274 minority leader of the House of Representatives; one member 275 representing a municipality with a population greater than one 276 hundred thousand, appointed by the Governor; one member

LCO No. 2547

## [706] 465

### Raised Bill No. 465

277 representing a municipality with a population of less than one 278 hundred thousand, appointed by the minority leader of the Senate; one 279 member representing a [small manufacturing company which employs 280 fewer than seventy-five persons] Connecticut-based insurance company with expertise in environmental impairment insurance, 281 282 appointed by the speaker of the House of Representatives; one member experienced in the delivery, installation, and removal of 283 284 residential underground petroleum storage tanks and remediation of 285 contamination from such tanks, appointed by the president pro 286 tempore of the Senate; and one member who is an environmental 287 professional licensed under section 22a-133v and is experienced in 288 and remediating contamination attributable investigating to 289 underground petroleum storage tanks, appointed by the Governor. 290 The board shall annually elect one of its members to serve as 291 chairperson.

292 (c) Not later than July 1, 2000, the board shall establish guidelines 293 for determining what costs are reasonable for payment under sections 294 22a-449l and 22a-449n and shall establish requirements for financial 295 assurance, training and performance standards for registered 296 contractors, as defined in said sections 22a-449l and 22a-449n. The 297 board shall make payment pursuant to section 22a-449n to the owner 298 at a rate not to exceed one hundred fifty-seven dollars per ton of 299 contaminated soil removed which shall be considered as full payment 300 for all eligible costs for remediation. For any claim filed pursuant to section 22a-449n where no contaminated soil is removed the board 301 302 shall reimburse eligible costs in accordance with the guidelines 303 pursuant to this section.

(d) To the extent that funds are available in the residential underground heating oil storage tank system clean-up subaccount, the board may order payment from such subaccount to registered contractors for reimbursement of eligible costs for services associated with the remediation of a residential underground heating oil storage tank system prior to July 1, 2001, to owners of such systems for

LCO No. 2547

10 of 35

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

payment for eligible costs incurred after July 1, 2001. No such payment 310 311 shall be authorized unless the board deems the costs reasonable based 312 on the guidelines established pursuant to subsection (c) of this section. 313 Notwithstanding the provisions of this subsection, if the board 314 determines that the owner may not receive reimbursement payment 315 from the contractor, the board may, if reimbursement has not been sent 316 to the contractor, directly reimburse the owner of such system for 317 eligible costs incurred by the owner and paid to the registered 318 contractor for services associated with a remediation of a system prior 319 to July 1, 2001.

Sec. 4. Section 12-587 of the 2006 supplement to the general statutes
is repealed and the following is substituted in lieu thereof (*Effective*October 1, 2006):

323 (a) As used in this chapter: (1) "Company" includes a corporation, 324 partnership, limited partnership, limited liability company, limited 325 liability partnership, association, individual or any fiduciary thereof; 326 (2) "quarterly period" means a period of three calendar months 327 commencing on the first day of January, April, July or October and 328 ending on the last day of March, June, September or December, 329 respectively; (3) "gross earnings" means all consideration received 330 from the first sale within this state of a petroleum product; (4) 331 "petroleum products" means those products which contain or are 332 made from petroleum or a petroleum derivative; (5) "first sale of petroleum products within this state" means the initial sale of a 333 334 petroleum product delivered to a location in this state; (6) "export" or 335 "exportation" means the conveyance of petroleum products from 336 within this state to a location outside this state for the purpose of sale 337 or use outside this state; and (7) "sale for exportation" means a sale of 338 petroleum products to a purchaser which itself exports such products.

(b) (1) Except as otherwise provided in subdivision (2) of this
subsection, any company which is engaged in the refining or
distribution, or both, of petroleum products and which distributes

LCO No. 2547

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## Raised Bill No. 465

such products in this state shall pay a quarterly tax on its gross 342 343 earnings derived from the first sale of petroleum products within this 344 state. Each company shall on or before the last day of the month next 345 succeeding each quarterly period render to the commissioner a return 346 on forms prescribed or furnished by the commissioner and signed by 347 the person performing the duties of treasurer or an authorized agent or 348 officer, including the amount of gross earnings derived from the first 349 sale of petroleum products within this state for the quarterly period 350 and such other facts as the commissioner may require for the purpose 351 of making any computation required by this chapter. Except as 352 otherwise provided in subdivision (3) of this subsection, the rate of tax shall be (A) five per cent with respect to calendar quarters prior to July 353 354 1, 2005; (B) five and eight-tenths per cent with respect to calendar 355 quarters commencing on or after July 1, 2005, and prior to July 1, 2006; 356 (C) six and three-tenths per cent with respect to calendar quarters commencing on or after July 1, 2006, and prior to July 1, 2007; (D) 357 358 seven per cent with respect to calendar quarters commencing on or 359 after July 1, 2007, and prior to July 1, 2008; (E) seven and one-half per 360 cent with respect to calendar quarters commencing on or after July 1, 2008, and prior to July 1, 2013; and (F) eight and one-tenth per cent 361 362 with respect to calendar quarters commencing on or after July 1, 2013.

363 (2) Gross earnings derived from the first sale of the following 364 petroleum products within this state shall be exempt from tax: (A) Any 365 petroleum products sold for exportation from this state for sale or use 366 outside this state; (B) the product designated by the American Society 367 for Testing and Materials as "Specification for Heating Oil D396-69", 368 commonly known as number 2 heating oil, to be used exclusively for 369 heating purposes or to be used in a commercial fishing vessel, which 370 vessel qualifies for an exemption pursuant to section 12-412, as 371 amended; (C) kerosene, commonly known as number 1 oil, to be used 372 exclusively for heating purposes, provided delivery is of both number 373 1 and number 2 oil, and via a truck with a metered delivery ticket to a 374 residential dwelling or to a centrally metered system serving a group 375 of residential dwellings; (D) the product identified as propane gas, to

LCO No. 2547

12 of 35

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

376 be used exclusively for heating purposes; (E) bunker fuel oil, 377 intermediate fuel, marine diesel oil and marine gas oil to be used in 378 any vessel having a displacement exceeding four thousand dead weight tons; (F) for any first sale occurring prior to July 1, 2008, 379 380 propane gas to be used as a fuel for a motor vehicle; (G) for any first 381 sale occurring on or after July 1, 2002, grade number 6 fuel oil, as 382 defined in regulations adopted pursuant to section 16a-22c, to be used 383 exclusively by a company which, in accordance with census data 384 contained in the Standard Industrial Classification Manual, United 385 States Office of Management and Budget, 1987 edition, is included in 386 code classifications 2000 to 3999, inclusive, or in Sector 31, 32 or 33 in 387 the North American Industrial Classification System United States 388 Manual, United States Office of Management and Budget, 1997 edition; 389 (H) for any first sale occurring on or after July 1, 2002, number 2 390 heating oil to be used exclusively in a vessel primarily engaged in 391 interstate commerce, which vessel qualifies for an exemption under 392 section 12-412, as amended; (I) for any first sale occurring on or after 393 July 1, 2000, paraffin or microcrystalline waxes; or (J) for any first sale 394 occurring prior to July 1, 2008, petroleum products to be used as a fuel 395 for a fuel cell, as defined in subdivision (113) of section 12-412, as 396 amended.

397 (3) The rate of tax on gross earnings derived from the first sale of 398 grade number 6 fuel oil, as defined in regulations adopted pursuant to 399 section 16a-22c, to be used exclusively by a company which, in 400 accordance with census data contained in the Standard Industrial 401 Classification Manual, United States Office of Management and 402 Budget, 1987 edition, is included in code classifications 2000 to 3999, 403 inclusive, or in Sector 31, 32 or 33 in the North American Industrial 404 Classification System United States Manual, United States Office of 405 Management and Budget, 1997 edition, or number 2 heating oil used 406 exclusively in a vessel primarily engaged in interstate commerce, 407 which vessel qualifies for an exemption under section 12-412, as 408 amended, shall be: (A) Four per cent with respect to calendar quarters 409 commencing on or after July 1, 1998, and prior to July 1, 1999; (B) three

LCO No. 2547

## [106] "**4/65**

Raised Bill No. 465

per cent with respect to calendar quarters commencing on or after July
1, 1999, and prior to July 1, 2000; (C) two per cent with respect to
calendar quarters commencing on or after July 1, 2000, and prior to
July 1, 2001; and (D) one per cent with respect to calendar quarters
commencing on or after July 1, 2001, and prior to July 1, 2002.

(c) (1) Any company which imports or causes to be imported into 415 416 this state petroleum products for sale, use or consumption in this state, 417 other than a company subject to and having paid the tax on such 418 company's gross earnings from first sales of petroleum products 419 within this state, which earnings include gross earnings attributable to such imported or caused to be imported petroleum products, in 420 421 accordance with subsection (b) of this section, shall pay a quarterly tax 422 on the consideration given or contracted to be given for such 423 petroleum product if the consideration given or contracted to be given 424 for all such deliveries during the quarterly period for which such tax is 425 to be paid exceeds three thousand dollars. Except as otherwise 426 provided in subdivision (3) of this subsection, the rate of tax shall be (A) five per cent with respect to calendar quarters commencing prior to 427 428 July 1, 2005; (B) five and eight-tenths per cent with respect to calendar 429 quarters commencing on or after July 1, 2005, and prior to July 1, 2006; 430 (C) six and three-tenths per cent with respect to calendar quarters 431 commencing on or after July 1, 2006, and prior to July 1, 2007; (D) 432 seven per cent with respect to calendar quarters commencing on or 433 after July 1, 2007, and prior to July 1, 2008; (E) seven and one-half per 434 cent with respect to calendar quarters commencing on or after July 1, 435 2008, and prior to July 1, 2013; and (F) eight and one-tenth per cent 436 with respect to calendar quarters commencing on or after July 1, 2013. 437 Fuel in the fuel supply tanks of a motor vehicle, which fuel tanks are 438 directly connected to the engine, shall not be considered a delivery for 439 the purposes of this subsection.

(2) Consideration given or contracted to be given for petroleum
products, gross earnings from the first sale of which are exempt from
tax under subdivision (2) of subsection (b) of this section, shall be

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LEGISLATIVE REFERENCE SECTION

LCO No. 2547

14 of 35

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#### 443 exempt from tax.

444 (3) The rate of tax on consideration given or contracted to be given 445 for grade number 6 fuel oil, as defined in regulations adopted 446 pursuant to section 16a-22c, to be used exclusively by a company 447 which, in accordance with census data contained in the Standard 448 Industrial Classification Manual, United States Office of Management and Budget, 1987 edition, is included in code classifications 2000 to 449 450 3999, inclusive, or in Sector 31, 32 or 33 in the North American 451 Industrial Classification System United States Manual, United States 452 Office of Management and Budget, 1997 edition, or number 2 heating 453 oil used exclusively in a vessel primarily engaged in interstate 454 commerce, which vessel qualifies for an exemption under section 12-455 412, as amended, shall be: (A) Four per cent with respect to calendar quarters commencing on or after July 1, 1998, and prior to July 1, 1999; 456 457 (B) three per cent with respect to calendar quarters commencing on or 458 after July 1, 1999, and prior to July 1, 2000; (C) two per cent with 459 respect to calendar quarters commencing on or after July 1, 2000, and 460 prior to July 1, 2001; and (D) one per cent with respect to calendar 461 quarters commencing on or after July 1, 2001, and prior to July 1, 2002.

462 (d) The amount of tax reported to be due on such return shall be 463 due and payable on or before the last day of the month next 464 succeeding the quarterly period. The tax imposed under the provisions 465 of this chapter shall be in addition to any other tax imposed by this 466 state on such company. The Commissioner of Revenue Services shall 467 provide the company submitting the tax with a credit on the amount of 468 tax due in accordance with the estimates determined pursuant to 469 subsection (f) of this section, which the company shall deposit into the 470 underground storage tank petroleum clean-up account, established 471 pursuant to section 22a-449f, as amended by this act.

(e) For the purposes of this chapter, the gross earnings of any
producer or refiner of petroleum products operating a service station
along the highways or interstate highways within the state pursuant to

LCO No. 2547

## (706) ". 41.5

Raised Bill No. 465

475 a contract with the Department of Transportation or operating a 476 service station which is used as a training or test marketing center 477 under the provisions of subsection (b) of section 14-344d, shall be 478 calculated by multiplying the volume of petroleum products delivered 479 by any producer or refiner to any such station by such producer's or 480 refiner's dealer tank wagon price or dealer wholesale price in the area 481 of the service station.

482 (f) Not later than thirty days after every quarterly period, the 483 Commissioner of Revenue Services shall conduct a review to estimate 484 the percentage of the revenues collected pursuant to this section 485 during such quarter that are necessary to fund the underground 486 storage tank petroleum clean-up account in the amount of eighteen 487 million dollars for the fiscal year ending June 30, 2007, and six million dollars annually thereafter, provided the amount in the account is not 488 489 in excess of eighteen million dollars.

Sec. 5. Section 22a-449e of the 2006 supplement to the general
statutes is repealed and the following is substituted in lieu thereof
(Effective October 1, 2006, and applicable to applications filed with the
Underground Storage Tank Clean-Up Review Board on or after October 1,
2006):

495 (a) The [Commissioner of Environmental Protection, after 496 consultation with the members of the board established by section 22a-497 449d,] Underground Storage Tank Petroleum Clean-Up Board shall 498 adopt regulations in accordance with the provisions of chapter 54-499 setting forth procedures for reimbursement and payment from the 500 account established under section 22a-449c, as amended by this act. 501 Such regulations shall include such provisions as the [commissioner] 502 board deems necessary to carry out the purposes of sections 22a-449a 503 to 22a-449h, inclusive, as amended by this act, including, but not 504 limited to, provisions for (1) notification of eligible parties of the 505 existence of the account; (2) records required for submission of claims 506 reimbursement and payment; (3) periodic and partial and

LCO No. 2547

16 of 35

STATE LIBRARY LEGISLATIVE REFERENCE SECTION

507 reimbursement and payment to enable responsible parties to meet 508 interim costs, expenses and obligations; and (4) reimbursement and 509 payment for costs, expenses and obligations incurred in connection 510 with releases or suspected releases, and incurred after July 5, 1989, for 511 releases discovered before or after said date provided reimbursement 512 and payment shall not be made for costs, expenses and obligations 513 incurred by a responsible party on or before said date.

514 (b) (1) The [commissioner] board, in accordance with the procedures 515 set forth in subdivision (2) of this subsection, may prescribe a schedule 516 for the maximum or range of amounts to be paid from the account for 517 labor, equipment, materials, services or other costs, expenses or 518 obligations paid or incurred as a result of a release or suspected 519 release. Such schedule shall not be a regulation, as defined in section 4-520 166 and the adoption, modification, repeal or use of such schedule 521 shall not be subject to the provisions of chapter 54 concerning a 522 regulation. The amounts in any such schedule [may be less than and] 523 shall [be] not be more than the usual, customary and reasonable 524 amounts charged, as determined by the [commissioner] board. 525 Notwithstanding the provisions of sections 22a-449a to 22a-449j, 526 inclusive, as amended by this act, or any regulation adopted by the 527 [commissioner] board pursuant to this section, upon adoption of any 528 such schedule, the amount to be paid from the account for any labor, 529 equipment, materials, services or other costs, expenses or other 530 obligations, shall not exceed the amount established in any such 531 schedule and such schedule. [may serve as guidance with respect to 532 any costs, expenses or other obligations paid or incurred before the 533 adoption of such schedule.]

(2) The [commissioner] <u>board</u> shall adopt, revise or revoke said schedule in accordance with the provisions of this subsection. [After consultation with the board, the commissioner] <u>The board</u> shall publish notice of intent to adopt, revise or revoke the schedule, or any portion thereof, in a newspaper having substantial circulation in the affected area. There shall be a comment period of thirty days following

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LCO No. 2547

# (706) Raised Bill No. **465**

540 publication of such notice during which interested persons may 541 submit written comments to the [commissioner] board. The 542 [commissioner] board shall publish notice of the adoption, revision or 543 revocation of the schedule, or part thereof, in a newspaper having 544 substantial circulation in the affected area. The [commissioner] board 545 shall, [upon request,] review and shall make any revisions the [commissioner] board deems necessary to such schedule not [more] 546 less than once every two years or may do so more frequently as the 547 548 [commissioner] board deems necessary, or upon written request by 549 any person. The [commissioner, after consultation with the board,] 550 board may revise or revoke the schedule, in whole or in part, using the  $\sim$ 551 procedures specified in this subsection. Any person may request, in 552 writing, that the [commissioner] board adopt, revise or revoke the 553 schedule in accordance with this subsection.

554 (c) Upon adoption of a schedule by the [commissioner] board 555 pursuant to subsection (b) of this section, the requirements concerning 556 obtaining three bids for services rendered contained in regulations adopted pursuant to this section shall not apply, provided that the 557 ~ 558 schedule includes the subject services.

559 (d) An environmental professional, who has a currently valid and effective license issued pursuant to section 22a-133v, shall use a seal, as 560 561 provided for in regulations adopted pursuant to section 22a-133v, to 562 provide written approval required under sections 22a-449c, as 563 amended by this act, 22a-449f, as amended by this act, and 22a-449p, 564 and any approval without a seal shall not constitute an approval of a 565 licensed environmental professional. The regulations adopted 566 pursuant to section 22a-133v regarding the use of a seal and the rules 567 of professional conduct shall apply to the duties of a licensed 568 environmental professional contained in sections 22a-449a to 22a-449i, 569 inclusive, as amended by this act, and 22a-449p.

570 Sec. 6. Section 22a-449f of the 2006 supplement to the general 571 statutes is repealed and the following is substituted in lieu thereof

LCO No. 2547

18 of 35

1. 1001 STAIL LIBRARY LEGISLATIVE REFERENCE SECTION

572 (Effective October 1, 2006, and applicable to applications filed with the
573 Underground Storage Tank Clean-Up Review Board on or after October 1,
574 2006):

575 (a) A responsible party may apply to the Underground Storage 576 Tank Petroleum Clean-Up Account Review Board established under 577 section 22a-449d, as amended by this act, for reimbursement for costs 578 paid and payment of costs incurred as a result of a release, or a 579 suspected release, including costs of investigating and remediating a 580 release, or a suspected release, incurred or paid by such party. [who is 581 determined not to have been liable for any such release.] If a person 582 other than a responsible party, claims to have suffered bodily injury, 583 property damage or damage to natural resources from a release, the 584 person with such claim shall make reasonable attempts to provide 585 written notice to the responsible party of such claim and if such person 586 cannot provide such notice or if the responsible party does not apply to the board for payment of such claim not later than sixty days after 587 588 receipt of such notice or such other time as may be agreed to by the parties, the person holding such claim may apply to the board for 589 590 payment for such damage or bodily injury.

591 (b) (1) In addition to all other applicable requirements, a person 592 seeking payment or reimbursement from the account shall 593 demonstrate that when the total costs, expenses or other obligations in 594 response to a release or suspected release (A) are two hundred fifty 595 thousand dollars or less, that all labor, equipment and materials 596 provided after October 1, 2005, and all services and activities 597 undertaken after October 1, 2005, shall be approved, in writing, either 598 by the [commissioner] Commissioner of Environmental Protection or 599 by a licensed environmental professional with a currently valid and 600 effective license issued pursuant to section 22a-133v; and (B) exceeds 601 two hundred fifty thousand dollars, that all labor, equipment and 602 materials provided after October 1, 2005, and all services and activities 603 undertaken after October 1, 2005, shall be approved, in writing, by the 604 [commissioner] Commissioner of Environmental Protection or that the

LCO No. 2547

### [106]

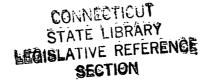
Raised Bill No. 465

authorized. 605 commissioner has in writing, an environmental professional with a currently valid and effective license issued 606 607 pursuant to section 22a-133v to approve, in writing, such labor, 608 equipment, materials, services and activities, in lieu of a written 609 approval by the commissioner. If the commissioner receives a written 610 request for such authorization of an environmental professional with 611 respect to a particular release or suspected release and does not 612 approve or deny such request prior to thirty days after receipt, the 613 request of the environmental professional shall be deemed to be authorized. If the commissioner denies a request for such 614 authorization, the commissioner shall approve or disapprove such 615 616 labor, equipment, materials, services and activities not later than thirty 617 days after such denial. If the commissioner disapproves any such 618 labor, equipment, materials, services or activities, the commissioner 619 shall specify the labor, equipment, materials, services or activities 620 disapproved, and shall provide a written statement of the reasons for 621 such disapproval. The provisions of this subsection shall apply to all 622 costs, expenses or other obligations for which a person is seeking 623 payment or reimbursement from the account and the board shall not 624 order [and the commissioner shall not] or make payment or 625 reimbursement from the account for any cost, expense or other 626 obligation, unless the person seeking such payment or reimbursement 627 includes with an application or with a request for payment or 628 reimbursement all written approvals required by this subdivision.

(2) The fees charged by a licensed environmental professional regarding labor or services rendered in response to a release or suspected release may be included in any application or request for payment or reimbursement submitted to the board. The amount to be paid or reimbursed from the account for such fees may also be established in the schedule adopted by the [commissioner] <u>board</u> pursuant to subsection (b) of section 22a-449e, as amended by this act.

636 (3) Providing it is true and accurate, a licensed environmental637 professional shall submit the following certification regarding any

LCO No. 2547



approval provided under subdivision (1) of this subsection and section 638 639 22a-449p: "I hereby agree that all of the labor, equipment, materials, 640 services, and activities described in or covered by this certification was 641 appropriate under the circumstances to abate an emergency or was 642 performed as part of a plan specifically designed to ensure that the 643 release or suspected release is or has been investigated in accordance 644 with prevailing standards and guidelines and remediated consistent 645 with and to achieve compliance with the remediation standards 646 adopted under section 22a-133k of the general statutes.".

647 (c) The board shall order reimbursement or payment from the 648 account to a responsible party applicant for any cost paid or incurred, 649 as the case may be, if, (1) such cost is or was incurred after July 5, 1989, 650 (2) a responsible party was or would have been required to 651 demonstrate financial responsibility under 40 CFR Part 280.90 et seq. 652 as said regulation was published in the Federal Register of October 26, 653 1988, for the underground storage tank or underground storage tank 654 system from which the release emanated, whether or not such party is 655 required to comply with said requirements on the date any such cost is 656 incurred, provided if the state is the responsible party, the board may 657 order payment from the account without regard to whether the state 658 was or would have been required to demonstrate financial 659 responsibility under said sections 40 CFR Part 280.90 et seq., (3) after 660 the release, if any, the responsible party incurred a cost, expense or 661 obligation for investigation, cleanup or for claims of a person other 662 than a responsible party resulting from the release, or suspected 663 release provided any such claim shall be required to be finally 664 adjudicated or settled with the prior written approval of the board 665 before an application for reimbursement or payment is made, (4) the 666 board determines that [the cost, expense or other obligation is 667 reasonable and that] there are not grounds for recovery specified in 668 subdivision (1) or (3) of subsection (g) of this section, (5) the 669 responsible party notified the commissioner of the release in 670 accordance with regulations adopted pursuant to section 22a-449, as 671 amended, or, where such regulations are not applicable, as soon as

LCO No. 2547

## (706) No 465

### Raised Bill No. 465

672 practicable, and notified the board, as soon as practicable, of any claim 673 by a person other than a responsible party, resulting from the release, 674 (6) the responsible party, or, if a person other than a responsible party 675 applies for payment or reimbursement from the account, then such 676 person demonstrates the remediation, including any monitoring to 677 determine the effectiveness of the remediation, for which payment or 678 reimbursement is sought is not more stringent than that required by 679 the remediation standards established pursuant to section 22a-133k, 680 except to the extent the responsible party or such person demonstrates 681 that it has been directed otherwise, in writing, by the commissioner, (7) 682 [the responsible party, or, if a person other than a responsible party 683 applies for payment or reimbursement from the account, then such 684 person demonstrates that it does not have insurance, or a contract or 685 other agreement to provide payment or reimbursement for any cost, 686 expense or other obligation incurred in response to a release or 687 suspected release, or if there is any such insurance, contract or other 688 agreement, that any insurance coverage has been denied or is 689 insufficient to cover the costs, expenses or other obligations, paid or 690 incurred or that any contract or other agreement is not able to or is 691 insufficient to cover the costs, expenses or other obligations, paid or 692 incurred, for which payment or reimbursement is sought from the 693 account] the costs, expenses or obligations for which reimbursement or 694 payment is sought are consistent with the schedule adopted by the 695 board pursuant to section 22a-449e, as amended by this act, or, if such 696 costs, expenses or obligations were incurred prior to the effective date 697 of such schedule or are not addressed by such schedule, are 698 reasonable, (8) the responsible party demonstrates and the board 699 determines that one of the milestones noted in section 22a-449p has been completed, and that the application was received by the board 700 701 not later than one year after the completion of all or substantially all of 702 the work or activities necessary to prepare the plan or report required 703 by the applicable milestone, (9) the board determines what, if any, 704 reductions to the amounts sought from the account should be made 705 based upon the compliance evaluations performed pursuant to

LCO No. 2547

22 of 35

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

706 subsection (d) of this section, and (10) if at the time [any] the initial 707 application or request for payment or reimbursement [, including any supplemental application or request, is] with respect to a release or 708 709 suspected release is submitted to the board, there [is] no longer are underground storage tank [system dispensing petroleum] systems on 710 711 the property where the release or suspected release emanated or 712 occurred, then the responsible party demonstrates, in addition to all 713 other applicable requirements, that lack of compliance with provisions 714 of the general statutes and regulations governing underground storage 715 tank systems was not a proximate cause of the release or suspected 716 release and that there are not grounds for recovery specified in 717 subdivision (2) of subsection (g) of this section. In acting on an 718 application or a request for payment or reimbursement, the board, 719 using funds from the account, may contract with experts, including, 720 but not limited to, attorneys and medical professionals, to better 721 evaluate and defend against claims and negotiate claims by persons 722 other than responsible parties. [The costs of the board for experts shall 723 not be charged to the amount allocated to the Department of 724 Environmental Protection pursuant to section 22a-449c.] If a person 725 other than a responsible party applies to the board claiming to have 726 suffered bodily injury, property damage or damage to natural 727 resources, the board shall order reimbursement or payment from the 728 account if such person demonstrates that subdivisions (1), (2), (6) and 729 (7) of this subsection are satisfied, the board determines that as a result 730 of a release or suspected release such person has suffered bodily 731 injury, property damage or damage to natural resources, that the costs, 732 expenses or other obligations incurred are reasonable and the person 733 submitting such claim demonstrates that it has attempted to or has 734 provided written notice of its claim to the responsible party as 735 required in subsection (a) of this section and that the responsible party 736 has not applied to the board for payment or reimbursement of this 737 claim.

(d) (1) Except as provided in this subsection, if at the time [any] the
 <u>initial</u> application or request for payment or reimbursement is

LCO No. 2547

## (106)

Raised Bill No. 465

740 submitted by a responsible party to the board, [including any 741 supplemental application or request, there is an] there are any 742 underground storage tank [system dispensing petroleum] systems on 743 the property where the release or suspected release emanated or 744 occurred, such application or request shall not be deemed complete 745 and shall not be acted upon by the board unless such application or 746 request includes a summary of the compliance status of all the 747 underground storage tank systems on the subject property. Any such 748 summary shall include an evaluation of compliance with the design, 749 construction, installation, notification, general operating, release 750 detecting, system upgrading, abandonment and removal date 751 requirements of the regulations adopted pursuant to [sections] section 752 22a-449, as amended, and with the requirements of section 22a-449o 753 and shall be prepared by an independent consultant on a form 754 [prescribed by or acceptable to the commissioner] developed by the 755 board, in consultation with the commissioner. The summary shall be 756 based on an evaluation of said underground storage tank systems 757 performed not more than one hundred eighty days before the board 758 receives an application or a request for reimbursement or payment, 759 except that with respect to any provision of the subject regulations 760 regarding record keeping, periodic monitoring or testing, the summary 761 shall be based on an evaluation of a one-year period terminating 762 within one hundred eighty days prior to the board's receipt of an 763 application or a request for payment or reimbursement. The summary 764 shall also include a full description of all corrective measures that have 765 been taken or that are being taken with regard to any noncompliance 766 identified in the compliance evaluation performed pursuant to this 767 subdivision.

(2) [With respect to any initial application or request for payment or
reimbursement regarding a release or suspected release the] <u>The</u>
provisions of subdivision (1) of this subsection shall apply [only] to
<u>initial</u> applications or requests received on or after January 1, 2006.
With respect to any supplemental application or request for payment
or reimbursement regarding a release or suspected release, <u>for which</u>

CONNECTICUT, STATE LIBRARY EGISLATIVE REFERENCE SECTION

LCO No. 2547

an initial application was submitted on or after January 1, 2006, the 774 775 provisions of subdivision (1) of this subsection shall apply to each such 776 supplemental application or request, [submitted to the board on or 777 after January 1, 2006, regardless of when the initial application or 778 request was submitted,] except that submission of a compliance 779 summary shall not be required if at the time [a] such supplemental 780 application or request is submitted, less than one year has passed since 781 the performance of a compliance evaluation submitted with any prior 782 application or request.

783 (3) The cost of hiring an independent consultant to perform a 784 compliance evaluation, as required by this subsection, shall be eligible 785 for payment or reimbursement from the account up to a maximum of 786 one thousand dollars per compliance evaluation, provided the 787 evaluation is in conformance with the requirements of this subsection 788 and includes all underground storage tank systems on the property 789 where a release or suspected release emanated or occurred. If the 790 schedule adopted by the [commissioner] board pursuant to subsection 791 (b) of section 22a-449e, as amended by this act, includes an amount for 792 performing a compliance evaluation, upon adoption of any such schedule, the amount eligible for payment or reimbursement for 793 794 performing a compliance evaluation shall be the amount prescribed in 795 any such schedule.

(4) Nothing in this subsection shall affect the continued applicability of any decision of the board to (A) deny reimbursement or payment from the account, or (B) provide only partial payment or reimbursement regarding all applications or requests for payment or reimbursement from the account. Any such decision shall remain in effect and shall not be subject to reconsideration or reevaluation as a result of this subsection.

803 [(5) Except as provided for in this subdivision, if at the time any
804 application or request for payment or reimbursement, including any
805 supplemental application or request, is submitted, there is no

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LCO No. 2547

(706) BUING 465

### Raised Bill No. 465

806 underground storage tank system dispensing petroleum on the 807 property where the release or suspected release emanated or occurred, 808 any such application or request shall be subject to the provisions of 809 subdivision (10) of subsection (c) of this section, even where a prior 810 application or request was subject to the provisions of this subsection. The provisions of this subdivision shall not apply to an application or 811 812 request for payment or reimbursement for annual groundwater 813 remedial actions, including the preparation of a groundwater remedial 814 action progress report, performed pursuant to subdivision (6) of 815 section 22a-449p.]

816 (e) (1) If the compliance evaluation summary performed pursuant to 817 subsection (d) of this section indicates that any of the violations noted 818 in this subdivision exist with respect to any underground storage tank 819 or underground storage tank system on the property at which a release 820 or suspected release occurred and any such violations have not been 821 fully corrected by the time an application or request for reimbursement 822 is submitted to the board, the board shall reduce any payment or 823 amount to be reimbursed as follows: (A) A one hundred per cent 824 reduction of the payment or amount to be reimbursed for failure to 825 meet the tank or piping construction requirements of section 22a-449o 826 or the regulations adopted pursuant to section 22a-449, as amended, or 827 for failure to report the release to the commissioner as required by this 828 section, (B) a seventy-five per cent reduction of the payment or amount 829 to be reimbursed for failure to have properly functioning cathodic 830 protection, spill prevention, overfill prevention, or release detection as 831 required by the regulations adopted pursuant to section 22a-449, as 832 amended. Notwithstanding the provisions of this subsection, the board 833 may reduce any amount to be paid or reimbursed based on any other 834 violation of the provisions of the general statutes or regulations of 835 Connecticut state agencies regarding ownership or operation of an 836 underground storage tank system if such violation has not been fully 837 corrected by the time an application or request for reimbursement is 838 submitted to the board.

LCO No. 2547

26 of 35

### CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

(2) Nothing in this subsection and no determination by the board of
any issue of fact or law shall affect the authority of the commissioner
under any other statute or regulations, including, but not limited to,
taking any enforcement action based upon the violations identified in
any compliance evaluation performed pursuant to subsection (d) of
this section.

(f) (1) For all work or services performed or materials provided
before October 1, 2004, the board shall not order payment or
reimbursement from the account for any cost paid or incurred, unless
when seeking payment or reimbursement, the application or any
submission regarding work, services or materials that have been preauthorized by the board is received by the board on or before April 1,
2005.

(2) For purposes of this subsection, work or services shall be
deemed rendered or performed on the date such work is rendered or
performed and a material shall be deemed provided on the date a
material is made available for use.

(3) After June 30, 2005, the board shall not order payment or reimbursement from the account for any cost, expense or other obligation, paid or incurred, unless the application or request for payment or reimbursement is received by the board not later than one year after the completion of all or substantially all of the work or activities necessary to prepare the plan or report required by the milestones set forth in section 22a-449p.

863 (g) The Attorney General, upon the request of the board, for the 864 commissioner,] may institute an action in the superior court for the 865 judicial district of Hartford to recover the amounts specified in this 866 section from any person who owns or operates an underground 867 storage tank system at the time a release emanates or occurs from such 868 system or any person who owns the real property on which a release 869 emanates or occurs, provided such person owned the real property at 870 or any time after the release emanates or occurs until the time that a

LCO No. 2547

Raised Bill No.

871 final remediation action report is submitted by a licensed 872 environmental professional or approved by the commissioner 873 pursuant to subdivision (7) of section 22a-449p, if: (1) Prior to the 874 occurrence of the release, the underground storage tank or underground storage tank system from which the release emanated 875 876 was required by regulations adopted under section 22a-449, as 877 amended by this act, to submit a notification to the commissioner but 878 [no such notification was provided] the responsible party knowingly 879 and intentionally failed to notify the commissioner; (2) the release 880 results from a reckless, wilful, wanton or intentional act or omission of 881 [such person or a negligent act or omission of such person that 882 constitutes noncompliance with the general statutes or regulations 883 governing the installation, operation and maintenance of underground 884 storage tanks] a responsibe party; or (3) the release occurs from an 885 underground storage tank or system which is not in compliance with a 886 final order issued by the commissioner pursuant to this chapter or a final judgment issued by a court concerning noncompliance with a 887 888 requirement of this chapter and such lack of compliance with the final order or final judgment was a proximate cause of such release; or (4) 889 890 payment has been made from the account [, including payment to the 891 commissioner pursuant to subsection (i) of this section,] to a person 892 other than a person against whom an action may be brought pursuant 893 to this subsection. All costs to the state relating to actions to recover such payments, including, but not limited to, reasonable attorneys' 894 895 fees, shall initially be paid from the underground storage tank 896 petroleum clean-up account. In any recovery the board [or the 897 commissioner] is entitled to recover from such person (A) all payments 898 made from the account with respect to a release or suspected release, 899 (B) [all payments made by the commissioner pursuant to subsection (i) 900 of this section with respect to a release or suspected release, (C)] 901 interest on such payments at a rate of ten per cent per year from the 902 date such payments were made, and [(D)] (C) all costs of the state 903 relating to actions to recover such payments, including, but not limited to, reasonable attorneys' fees. All actions brought pursuant to this 904

> STAR LICKARY LEGISLATIVE REFERENCE SECTION

LCO No. 2547

905 section shall have precedence in the order of trial, as provided in 906 section 52-191. If the Attorney General has filed an action against a 907 person seeking recovery of the amounts specified in this subsection or 908 if the commissioner sends a person a demand letter regarding costs 909 incurred by the state pursuant to section 22a-451, any such person 910 against whom an action has been brought or who receives a demand 911 letter shall not submit an application or request for payment or 912 reimbursement to the board seeking payment or reimbursement of any 913 such amount sought by the Attorney General or by the commissioner. If any such application or request for payment or reimbursement is 914 915 submitted, the board shall not take any action regarding any such 916 application or request.

917 (h) The board shall render its decision not more than ninety days 918 after receipt of an application from a person, provided, in the case of a 919 second or subsequent application, the board shall render its decision 920 not more than forty-five days after receipt of such application. A copy 921 of the decision shall be sent to [the commissioner and] the person 922 seeking payment or reimbursement by certified mail, return receipt 923 requested. The [commissioner or any person aggrieved by the decision 924 of the board] person seeking payment or reimbursement may, within 925 twenty days from the date of issuance of such decision, request a 926 hearing before the board in accordance with the provisions of chapter 927 54. After such hearing, the board shall consider the information 928 submitted to it and affirm or modify its decision on the application. A 929 copy of the affirmed or modified decision shall be sent to [all parties to 930 the hearing] the person seeking payment or reimbursement by 931 certified mail, return receipt requested. Once the board renders a 932 decision regarding an application or request for payment or 933 reimbursement and no hearing has been requested pursuant to this 934 subsection regarding any such decision, the costs, expenses or other 935 obligations addressed by any such decision shall not be resubmitted in 936 any other application or request.

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(i) Whenever the commissioner determines that as a result of a

LCO No. 2547

## [106]

### Raised Bill No. 465

938 release, as defined in section 22a-449a, as amended by this act, or a 939 suspected release, a clean-up is necessary, including, but not limited to, 940 actions to prevent or abate pollution or a potential source of pollution 941 and to provide potable drinking water [,] and the commissioner [may 942 undertake such actions using not more than one million dollars from 943 the underground storage tank petroleum clean-up account for each 944 release or suspected release from an underground storage tank or an 945 underground storage tank system for which the responsible party is 946 the state or for which a responsible party was or would have been 947 required to demonstrate financial responsibility under 40 CFR Part 948 280.90 et seq., as said regulation was published in the Federal Register 949 of October 26, 1988] undertakes such a clean-up, the commissioner may apply for reimbursement or payment from the account pursuant 950 951 to this section.

952 (i) (1) If, [through] with respect to a release or suspected release for 953 which an initial application or request for payment or reimbursement 954 was received by the board before June 1, 2005, the board has 955 determined that a person has paid or incurred costs, expenses or other 956 obligations that are eligible for payment or reimbursement from the 957 account, the following shall apply with respect to any supplemental 958 application or request for payment or reimbursement. [the following 959 shall apply.] The [commissioner] board may identify a category of 960 activities, costs, expenses, or other obligations that are less than one 961 hundred thousand dollars for which, in lieu of full payment, the board may approve a percentage of the costs, expenses or other obligations 962 963 paid or incurred. In [making any such recommendation to the board, 964 the commissioner] identifying such categories and approving such 965 percentages, the board shall consider the amounts previously paid 966 from the account and any other information the [commissioner] board 967 deems relevant. Any such percentage shall be not more than, but may 968 be less than, ninety per cent of the average amount, as determined by 969 the [commissioner] board, previously paid from the account for any activity, cost, expense or obligation. [The board shall approve or 970 971 disapprove, but shall not modify, payment of the percentage

LCO No. 2547

30 of 35

EEGISLATIVE REFERENCE

972 recommended by the commissioner pursuant to this subdivision.] The
973 [commissioner] <u>board</u> may, using the procedures specified in this
974 subdivision, [recommend] <u>make</u> changes to any percentage previously
975 approved by the board under this subdivision.

976 (2) If the board approves payment of the percentage, [recommended 977 by the commissioner, a person with a supplemental application or 978 request for payment or reimbursement may agree to accept the 979 percentage payment approved by the board. Any such acceptance 980 shall be in writing, signed by the person seeking payment or 981 reimbursement and shall acknowledge that the person is agreeing to 982 accept less than the full amount sought by such person for the costs, 983 expenses or other obligations covered by such acceptance. [If the 984 commissioner has prescribed forms, any such acceptance shall be 985 made using the forms prescribed by the commissioner.] The board 986 may prescribe a form to be used for any such acceptance. Once a 987 completed written acceptance is received, the board shall, not later 988 than ninety days after receiving such acceptance, determine whether to 989 order payment or reimbursement from the account. Any such 990 determination by the board shall be limited to whether the costs, 991 expenses or other obligations are within those for which the board has 992 approved payment pursuant to subdivision (1) of this subsection.

993 (3) Any amount ordered to be paid or reimbursed by the board shall 994 be considered full payment for any such activity, expense or other 995 obligation and a person shall not seek any additional reimbursement 996 from the account for any such activity, expense or other obligation. The 997 categories or activities for which the [commissioner recommends] 998 board approves payment of a percentage pursuant to this subsection 999 may constitute all or a portion of the amounts sought in a 1000 supplemental application or supplemental request for payment or 1001 reimbursement.

1002 (k) Notification to the commissioner pursuant to regulations 1003 adopted pursuant to section 22a-449<u>, as amended by this act</u>, shall

LCO No. 2547

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1004 constitute compliance with any regulation adopted pursuant to section
1005 22a-449e, as amended by this act, regarding notification to the board of
1006 a release. <u>The commissioner shall promptly notify the board of any</u>
1007 notification of a release received by the commissioner.

1008Sec. 7. Section 22a-449g of the general statutes is repealed and the1009following is substituted in lieu thereof (Effective October 1, 2006, and•1010applicable to applications filed with the Underground Storage Tank Clean-Up1011Review Board on or after October 1, 2006):

1012 The [Commissioner of Environmental Protection or any] person 1013 [aggrieved by a decision of the review board established under section 1014 22a-449d] seeking payment or reimbursement may appeal from such decision by the board following a hearing pursuant to section 22a-449f, 1015 1016 as amended by this act, to the superior court for the judicial district of 1017 New Britain within twenty days after the issuance of such decision. 1018 Such appeal shall be in accordance with chapter 54. All such appeals 1019 shall be heard by the court without a jury, and shall have precedence 1020 in the order of trial as provided in section 52-192. If the [review] board 1021 orders reimbursement or payment from the account [,] for a portion of 1022 the amount sought, but denies reimbursement or payment for the 1023 remainder, and the person seeking payment or reimbursement and a 1024 party to the appeal contests [any portion of the ordered reimbursement 1025 or payment] such denial, the uncontested portion of the ordered 1026 reimbursement or payment shall be made, notwithstanding the 1027 pendency of the appeal.

1028 Sec. 8. (Effective October 1, 2006) (a) Not later than October 1, 2006, 1029 the Underground Storage Tank Petroleum Clean-Up Account Review 1030 Board shall retain an expert to determine the exact nature and scope of 1031 the backlog of applications filed under section 22a-449f of the 2006 1032 supplement to the general statutes, as amended by this act. The board 1033 may use not more than two hundred fifty thousand dollars of the 1034 funds allocated for administrative costs pursuant to section 22a-449c of 1035 the 2006 supplement to the general statutes, as amended by this act, to

LCO No. 2547

32 of 35

EO NECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

1036 pay for said expert. Once having determined the amount necessary to 1037 extinguish the claims held in excess of the statutory time requirements 1038 for payment of claims, as provided in said section 22a-449f, the board 1039 shall order payments from the underground storage tank petroleum 1040 clean-up account to extinguish all existing claims held longer than 1041 ninety days of said time requirements. The board shall make payments 1042 as are necessary pursuant to this subsection not later than one hundred 1043 eighty days after the order.

1044 (b) Not later than October 1, 2006, the board shall retain an expert to 1045 determine whether it is feasible for the board to provide owners and 1046 operators of underground storage tank systems with evidence of 1047 financial responsibility required by federal law by utilizing 1048 reinsurance for coverage amounts in excess of two hundred fifty 1049 thousand dollars and up to and including two million dollars. The 1050 board may use not more than two hundred fifty thousand dollars of 1051 the funds allocated for administrative costs pursuant to section 22a-1052 449c of the 2006 supplement to the general statutes, as amended by this 1053 act, to pay for said expert. Not later than February 1, 2007, the board 1054 shall report to the joint standing committee of the General Assembly 1055 having cognizance of matters relating to the environment, in 1056 accordance with the provisions of section 11-4a of the general statutes, 1057 concerning the result of its analysis.

1058Sec. 9. (Effective October 1, 2006) Sections 22a-449, 22a-449a, 22a-449c,105922a-449d, 22a-449e, 22a-449f, and 22a-449p of the 2006 supplement to1060the general statutes, as amended by this act, shall, except where1061otherwise stated in the text of said sections, be applicable to1062applications to the underground storage tank petroleum clean-up1063account that were filed on or after June 30, 2005, and before October 1,10642006.

1065Sec. 10. Section 22a-449b of the general statutes is repealed. (Effective1066October 1, 2006)

LCO No. 2547

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(106) Raised Bill No. **465** 

This act shall take effect as follows and shall amend the following sections:

| sections. |  |             |
|-----------|--|-------------|
| Section 1 | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449a    |
| Sec. 2    | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449c    |
| Sec. 3    | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449d    |
| Sec. 4    | October 1, 2006  | 12-587      |
| Sec. 5    | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449e    |
| Sec. 6    | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449f    |
| Sec. 7    | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449g    |
| Sec. 8    | October 1, 2006  | New section |
| Sec. 9    | October 1, 2006  | New section |

LCO No. 2547

34 of 35

CONNECTICUT STATE LIBRARY SECTION



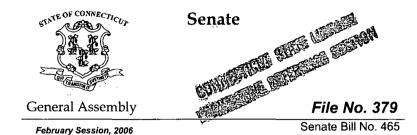
|         |                 | Raised Bill No. 465 |
|---------|-----------------|---------------------|
| Sec. 10 | October 1, 2006 | Repealer section    |

### Statement of Purpose:

To revise the commercial underground storage tank program provisions.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]





Senate, April 5, 2006

The Committee on Environment reported through SEN. FINCH of the 22nd Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

## AN ACT CONCERNING THE UNDERGROUND STORAGE TANK PETROLEUM CLEAN-UP ACCOUNT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 22a-449a of the 2006 supplement to the general
 statutes is repealed and the following is substituted in lieu thereof?
 (Effective October 1, 2006, and applicable to applications filed with the
 Underground Storage Tank Clean-Up Review Board on or after October 1,
 2006):

As used in this section and sections 22a-449c to 22a-449m, inclusive,
as amended by this act, and 22a-449p:

8 (1) "Petroleum" means crude oil, crude oil fractions and refined 9 petroleum fractions, including gasoline, kerosene, heating oils and 10 diesel fuels;

(2) "Release" means any spilling, leaking, pumping, pouring,emitting, emptying, discharging, injecting, escaping, leaching,

13 dumping or disposing of petroleum from any underground storage14 tank or underground storage tank system;

15 (3) "Responsible party" means (A) for an application or request for 16 payment or reimbursement received by the board before [July 1, 2005] 17 October 1, 2006, or for a determination regarding a person's status as a 18 responsible party or a third party with respect to a specific release or 19 suspected release made by the board before [July 1, 2005] October 1, 20 2006, any person who owns or operates an underground storage tank 21 or underground storage tank system from which a release or suspected 22 release emanates, (B) for an application or request for payment or 23 reimbursement received by the board on or after [July 1, 2005] October 24 1, 2006, any person who (i) at any time owns, leases, uses or has an 25 interest in the real property on which an underground storage tank 26 system is or was located from which there is or has been a release or 27 suspected release, regardless of when the release or suspected release 28 occurred, or whether such person owned, leased, used or had an 29 interest in the real property at the time the release or suspected release 30 occurred, or whether such person owned, operated, leased or used the 31 underground storage tank system from which the release or suspected 32 release occurred, (ii) at any time owns, leases, operates, uses, or has an 33 interest in an underground storage tank system from which there is or 34 has been a release or suspected release, regardless of when the release 35 or suspected release occurred or whether such person owned, leased, 36 operated, used or had an interest in the underground storage tank 37 system at the time the release or suspected release occurred, or (iii) is 38 affiliated with a person described in subclause (i) or (ii) of this 39 subparagraph through a direct or indirect familial relationship or any 40 [contractual,] corporate or financial relationship;

(4) "Underground storage tank" means a tank or combination of
tanks, including underground pipes connected thereto, used to contain
an accumulation of petroleum, whose volume is ten per cent or more
beneath the surface of the ground, including the volume of
underground pipes connected thereto;

File No. 379

46 (5) "Underground storage tank system" means an underground
47 storage tank and any associated ancillary equipment and containment
48 system;

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(6) "Residential underground heating oil storage tank system"
means (A) an underground storage tank system used in connection
with residential real property composed of four residential units or
fewer, or (B) a storage tank system and any associated ancillary
equipment used in connection with residential real property composed
of four residential units or fewer; and

(7) "Person" means any individual, firm, partnership, association,
syndicate, company, trust, corporation, limited liability company,
municipality, agency or political or administrative subdivision of the
state, or other legal entity of any kind.

59 Sec. 2. Section 22a-449c of the 2006 supplement to the general 60 statutes is repealed and the following is substituted in lieu thereof 61 (*Effective October 1, 2006, and applicable to applications filed with the* 62 Underground Storage Tank Clean-Up Review Board on or after October 1, 63 2006):

64 (a) (1) There is established an account to be known as the 65 "underground storage tank petroleum clean-up account". The 66 underground storage tank petroleum clean-up account shall be an 67 account [of the Environmental Quality Fund. Notwithstanding any 68 provision of the general statutes to the contrary, any moneys collected 69 shall be deposited in the Environmental Quality Fund and credited to 70 the underground storage tank petroleum clean-up account] that shall 71 be held by the Underground Storage Tank Clean-Up Review Board 72 established under section 22a-449d, as amended by this act. The board 73 may use not more than one million five hundred thousand dollars 74 from the account for administrative costs. Any balance remaining in 75 said account at the end of any fiscal year shall be carried forward in 76 said account for the fiscal year next succeeding.

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(2) The account shall be used by the [Commissioner of

SB465 / File No. 379

# CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

File No. 379

SB465

Environmental Protection] Underground Storage Tank Clean-Up 78 79 Review Board to provide money for reimbursement or payment 80 pursuant to section 22a-449f, as amended by this act, to responsible 81 parties or parties supplying goods or services, for costs, expenses and 82 other obligations paid or incurred, as the case may be, as a result of 83 releases, and suspected releases, costs of investigation and remediation 84 of releases and suspected releases, and for claims by a person other 85 than a responsible party for bodily injury, property damage and 86 damage to natural resources that have been finally adjudicated or 87 settled with the prior written consent of the board. The [commissioner] 88 board may also make payment from the account to an assignee who is 89 in the business of receiving assignments of amounts approved by the 90 board, but not yet paid from the account, provided the party making 91 any such assignment, using a form approved by the [commissioner] 92 board, directs the [commissioner] board to pay such assignee, that no 93 cost of any assignment shall be borne by the account and that the state 94 and its agencies shall not bear any liability with respect to any such 95 assignment.

96 (3) Notwithstanding the provisions of this section regarding reimbursements of parties pursuant to section 22a-449f, as amended by 97 98 this act, and regulations adopted pursuant to section 22a-449e, as 99 amended by this act, and regardless of when an application for 100 payment or reimbursement from the account may have been 101 submitted to the board, [payment or reimbursement shall be made in 102 accordance with the following: (A) After] after June 1, 2004, no 103 payment or reimbursement shall be made for any costs, expenses and 104 other obligations paid or incurred for remediation, including any 105 monitoring to determine the effectiveness of the remediation, of a 106 release to levels more stringent than or beyond those specified in the 107 remediation standards established pursuant to section 22a-133k, except 108 to the extent the applicant demonstrates that it has been directed 109 otherwise, in writing, by the [commissioner; (B) after June 1, 2005, no 110 payment or reimbursement from the account shall be made to any 111 person for diminution in property value or interest; and (C) after June 1, 2005, no payment or reimbursement from the account shall be made 112

SB465 / File No. 379

File No. 379

113 for attorneys' fees or other costs of legal representation paid or 114 incurred as a result of a release or suspected release (i) in excess of five 115 thousand dollars to any responsible party, (ii) in excess of ten 116 thousand dollars to any person other than a responsible party, and (iii) 117 by a responsible party regarding the defense of claims brought by 118 another person] Commissioner of Environmental Protection. In 119 addition, notwithstanding the provisions of this section regarding 120 reimbursements of parties pursuant to section 22a-449f, as amended by this act, the responsible party shall bear all costs of the release that are 121 122 less than ten thousand dollars and all persons shall bear all costs of the 123 release that are more than one million dollars, except that for any such 124 release which was reported to the department prior to December 31, 125 1987, and for which more than five hundred thousand dollars has been 126 expended by the responsible party to remediate such release prior to 127 June 19, 1991, the responsible party for the release shall bear all costs of 128 such release which are less than ten thousand dollars or more than five 129 million dollars, provided the portion of any reimbursement or 130 payment in excess of three million dollars may, at the discretion of the 131 [commissioner] board, be made in annual payments for up to a five-132 year period. [There shall be allocated to the department annually, for 133 administrative costs, two million dollars.]

134 (b) There is established a subaccount within the underground 135 storage tank petroleum clean-up account to be known as the 136 "residential underground heating oil storage tank system clean-up 137 subaccount" to be used solely for the provision of reimbursements 138 under sections 22a-449l and 22a-449n, for the remediation of 139 contamination attributed to residential underground heating oil 140 storage tank systems. The subaccount shall hold the proceeds of the 141 bond funds allocated pursuant to section 51 of public act 00-167\*.

142 [(c) There is established a subaccount within the underground 143 storage tank petroleum clean-up account to be known as the "pay for 144 performance subaccount" with which the commissioner may 145 implement a program, in consultation with the board, in which 146 reimbursement or repayment in accordance with this section is based

SB465 / File No. 379

## CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

147 upon the achievement of environmental milestones or results. The148 commissioner, with the approval of the board, may enter into contracts149 to implement any such program.

150 (d) (1) If an initial application or request for payment or 151 reimbursement is received by the board before July 1, 2005, no 152 supplemental application or request for payment or reimbursement 153 shall be submitted to the board on or after October 1, 2009, regarding 154 costs, expenses or other obligations paid or incurred in response to the 155 release or suspected release noted in any such initial application or 156 request for payment or reimbursement. The provisions of this 157 subdivision shall apply regardless of whether the cost, expense or 158 other obligation was paid or incurred before October 1, 2009, and no 159 reimbursement or payment from the account shall be ordered by the 160 board or made by the commissioner regarding any such supplemental 161 application or request for payment or reimbursement received by the 162 board on or after the October 1, 2009, deadline established in this 163 subdivision.

164 (2) If an initial application or request for payment or reimbursement 165 is received by the board on or after July 1, 2005, no supplemental 166 application or request for payment or reimbursement shall be 167 submitted to the board more than five years after the date that the initial application or request for payment or reimbursement was 168 169 received by the board, regarding costs, expenses or other obligations 170 paid or incurred in response to the release or suspected release noted 171 in such initial application or request for payment or reimbursement. 172 The provisions of this subdivision shall apply regardless of whether a 173 cost, expense or other obligation was paid or incurred before the 174 expiration of the five-year deadline established in this subdivision and 175 no reimbursement or payment from the account shall be ordered by 176 the board or made by the commissioner regarding any such 177 supplemental application or request for payment or reimbursement 178 received by the board after the five-year deadline established in this 179 subdivision.

File No. 379

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180 (3) Notwithstanding the provisions of subsection (i) of section 22a-181 449f, if an application or request for payment or reimbursement is not 182 brought before the board for a decision not later than six months after 183 having been received by the board, then six months shall be added to 184 the deadline applicable pursuant to subdivision (1) or (2) of this 185 subsection, provided no more than two years shall be added to the 186 deadline established pursuant to subdivision (1) or (2) of this 187 subsection regardless of whether one or more applications or requests 188 for payment or reimbursement have been received by the board but 189 have not been brought before the board for a decision not later than six 190 months after receipt. In addition, if the commissioner determines that 191 an application or request for payment or reimbursement is ready for 192 decision by the board and such application or request has been placed 193 on the agenda for the meeting of the board, but cannot be brought 194 before the board because the board is unable to meet or cannot act on 195 such application or request, the deadlines established pursuant to 196 subdivision (1) or (2) of this subsection shall also be extended only for 197 that period that the board is unable to meet or is unable to act on such 198 application or request.

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199 (4) The provisions of this subsection shall not apply to annual 200 groundwater remedial actions, including the preparation of a 201 groundwater remedial action progress report, performed pursuant to 202 subdivision (6) of section 22a-449p. Notwithstanding the provisions of this subsection, the board may continue to receive applications or 203 204 requests for payment or reimbursement and provided all other 205 requirements have been met, may order payment or reimbursement 206 from the account for such activities.

(e) (1) Any person who has insurance, or a contract or other
agreement to provide payment or reimbursement for any costs,
expense or other obligation paid or incurred in response to a release or
suspected release may submit an application or request seeking
payment or reimbursement from the account to the board, provided
any such application or request for payment or reimbursement shall be
subject to all applicable requirements, including, but not limited to,

SB465 / File No. 379

# CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

### 214 subdivision (7) of subsection (c) of section 22a-449f.

215 (2) Any person who at any time receives or expects to receive 216 payment or reimbursement from any source other than the account for 217 any cost, expense, obligation, damage or injury for which such person 218 has received or has applied for payment or reimbursement from the 219 account, shall notify the board, in writing, of such supplemental or 220 expected payment and shall, not more than thirty days after receiving 221 such supplemental payment, repay the underground storage tank 222 petroleum clean-up fund all such amounts received from any other 223 source.

(3) If the board determines that a person is seeking or has sought payment or reimbursement for any cost, expense, obligation, damage or injury from the account and that payment or reimbursement for any such cost, expense, obligation, damage or injury is actually or potentially available to any such person from any source other than the account, the board may impose any conditions it deems reasonable regarding any amount it orders to be paid from the account.]

Sec. 3. Section 22a-449d of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006, and applicable to applications filed with the Underground Storage Tank Clean-Up Review Board on or after October 1,* 2006):

236 (a) There is established an Underground Storage Tank Petroleum 237 Clean-Up Account Review Board. Upon application for reimbursement 238 or payment pursuant to section 22a-449f, as amended by this act, the 239 board shall determine, based on the provisions of sections 22a-449a to 240 22a-449i, inclusive, as amended by this act, and all regulations adopted 241 pursuant to said sections 22a-449a to 22a-449i, inclusive, whether or 242 not to order payment or reimbursement from the account. The board 243 shall receive reports from the Department of Environmental Protection 244 concerning a release relating to an application. The board shall have 245 the authority to order payment from the residential underground 246 heating oil storage tank system clean-up subaccount to registered

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File No. 379

#### SB465

247 contractors pursuant to section 22a-449l, or to owners pursuant to 248 section 22a-449n, for reasonable costs associated with the remediation 249 of a residential underground heating oil storage tank system based on 250 the guidelines established pursuant to subsection (c) of this section; 251 hold hearings, administer oaths, subpoena witnesses and documents 252 through its chairperson when authorized by the board; designate an 253 agent to perform such duties of the board as it deems necessary except 254 the duty to render a final decision to order reimbursement or payment from the account; and provide by notice, printed on any form, that any 255 256 false statement made thereof or pursuant thereto is punishable 257 pursuant to section 53a-157b. Not later than January 1, 2007, and 258 annually thereafter, the board shall report to the joint standing 259 committee of the General Assembly having cognizance of matters relating to the environment regarding the continuing needs of the 260 261 program.

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262 (b) The board shall consist of the [Commissioners] Commissioner of 263 Environmental Protection, and [Revenue Services,] the Secretary of the 264 Office of Policy and Management, [and the State Fire Marshal,] or their 265 designees; one member representing the Connecticut Petroleum 266 Council, appointed by the speaker of the House of Representatives; 267 one member representing the Service Station Dealers Association, 268 appointed by the majority leader of the Senate; one member of the 269 public, appointed by the majority leader of the House of 270 representing Representatives; one member the Independent 271 Connecticut Petroleum Association, appointed by the president pro 272 tempore of the Senate; one member representing the Gasoline and 273 Automotive Service Dealers of America, Inc., appointed by the 274 minority leader of the House of Representatives; one member 275 representing a municipality with a population greater than one 276 hundred thousand, appointed by the Governor; one member 277 representing a municipality with a population of less than one 278 hundred thousand, appointed by the minority leader of the Senate; one 279 member representing a [small manufacturing company which employs 280 fewer than seventy-five persons] Connecticut-based insurance 281 company with expertise in environmental impairment insurance,

SB465 / File No. 379

## CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

File No. 379

SB465

282 appointed by the speaker of the House of Representatives; one 283 member experienced in the delivery, installation, and removal of 284 residential underground petroleum storage tanks and remediation of 285 contamination from such tanks, appointed by the president pro 286 tempore of the Senate; and one member who is an environmental 287 professional licensed under section 22a-133v and is experienced in 288 investigating and remediating contamination attributable to 289 underground petroleum storage tanks, appointed by the Governor. 290 The board shall annually elect one of its members to serve as 291 chairperson.

292 (c) Not later than July 1, 2000, the board shall establish guidelines 293 for determining what costs are reasonable for payment under sections 294 22a-449l and 22a-449n and shall establish requirements for financial 295 assurance, training and performance standards for registered 296 contractors, as defined in said sections 22a-449l and 22a-449n. The 297 board shall make payment pursuant to section 22a-449n to the owner 298 at a rate not to exceed one hundred fifty-seven dollars per ton of 299 contaminated soil removed which shall be considered as full payment 300 for all eligible costs for remediation. For any claim filed pursuant to 301 section 22a-449n where no contaminated soil is removed the board 302 shall reimburse eligible costs in accordance with the guidelines 303 pursuant to this section.

304 (d) To the extent that funds are available in the residential 305 underground heating oil storage tank system clean-up subaccount, the 306 board may order payment from such subaccount to registered 307 contractors for reimbursement of eligible costs for services associated 308 with the remediation of a residential underground heating oil storage 309 tank system prior to July 1, 2001, to owners of such systems for 310 payment for eligible costs incurred after July 1, 2001. No such payment 311 shall be authorized unless the board deems the costs reasonable based 312 on the guidelines established pursuant to subsection (c) of this section. 313 Notwithstanding the provisions of this subsection, if the board 314 determines that the owner may not receive reimbursement payment 315 from the contractor, the board may, if reimbursement has not been sent

File No. 379

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to the contractor, directly reimburse the owner of such system for
eligible costs incurred by the owner and paid to the registered
contractor for services associated with a remediation of a system prior
to July 1, 2001.

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320 Sec. 4. Section 12-587 of the 2006 supplement to the general statutes
321 is repealed and the following is substituted in lieu thereof (*Effective*322 October 1, 2006):

323 (a) As used in this chapter: (1) "Company" includes a corporation, 324 partnership, limited partnership, limited liability company, limited 325 liability partnership, association, individual or any fiduciary thereof; 326 (2) "guarterly period" means a period of three calendar months 327 commencing on the first day of January, April, July or October and 328 ending on the last day of March, June, September or December, 329 respectively; (3) "gross earnings" means all consideration received 330 from the first sale within this state of a petroleum product; (4) 331 "petroleum products" means those products which contain or are 332 made from petroleum or a petroleum derivative; (5) "first sale of 333 petroleum products within this state" means the initial sale of a 334 petroleum product delivered to a location in this state; (6) "export" or 335 "exportation" means the conveyance of petroleum products from 336 within this state to a location outside this state for the purpose of sale 337 or use outside this state; and (7) "sale for exportation" means a sale of 338 petroleum products to a purchaser which itself exports such products.

339 (b) (1) Except as otherwise provided in subdivision (2) of this 340 subsection, any company which is engaged in the refining or 341 distribution, or both, of petroleum products and which distributes 342 such products in this state shall pay a quarterly tax on its gross 343 earnings derived from the first sale of petroleum products within this 344 state. Each company shall on or before the last day of the month next 345 succeeding each quarterly period render to the commissioner a return 346 on forms prescribed or furnished by the commissioner and signed by 347 the person performing the duties of treasurer or an authorized agent or 348 officer, including the amount of gross earnings derived from the first

SB465 / File No. 379

## CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

349 sale of petroleum products within this state for the quarterly period 350 and such other facts as the commissioner may require for the purpose 351 of making any computation required by this chapter. Except as 352 otherwise provided in subdivision (3) of this subsection, the rate of tax 353 shall be (A) five per cent with respect to calendar quarters prior to July 354 1, 2005; (B) five and eight-tenths per cent with respect to calendar 355 quarters commencing on or after July 1, 2005, and prior to July 1, 2006; 356 (C) six and three-tenths per cent with respect to calendar quarters 357 commencing on or after July 1, 2006, and prior to July 1, 2007; (D) 358 seven per cent with respect to calendar quarters commencing on or 359 after July 1, 2007, and prior to July 1, 2008; (E) seven and one-half per 360 cent with respect to calendar guarters commencing on or after July 1, 361 2008, and prior to July 1, 2013; and (F) eight and one-tenth per cent 362 with respect to calendar quarters commencing on or after July 1, 2013.

363 (2) Gross earnings derived from the first sale of the following 364 petroleum products within this state shall be exempt from tax: (A) Any 365 petroleum products sold for exportation from this state for sale or use 366 outside this state; (B) the product designated by the American Society 367 for Testing and Materials as "Specification for Heating Oil D396-69", commonly known as number 2 heating oil, to be used exclusively for 368 369 heating purposes or to be used in a commercial fishing vessel, which 370 vessel qualifies for an exemption pursuant to section 12-412, as 371 amended; (C) kerosene, commonly known as number 1 oil, to be used 372 exclusively for heating purposes, provided delivery is of both number 373 1 and number 2 oil, and via a truck with a metered delivery ticket to a 374 residential dwelling or to a centrally metered system serving a group 375 of residential dwellings; (D) the product identified as propane gas, to 376 be used exclusively for heating purposes; (E) bunker fuel oil, 377 intermediate fuel, marine diesel oil and marine gas oil to be used in 378 any vessel having a displacement exceeding four thousand dead 379 weight tons; (F) for any first sale occurring prior to July 1, 2008, 380 propane gas to be used as a fuel for a motor vehicle; (G) for any first 381 sale occurring on or after July 1, 2002, grade number 6 fuel oil, as defined in regulations adopted pursuant to section 16a-22c, to be used 382 383 exclusively by a company which, in accordance with census data

SB465 / File No. 379

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File No. 379

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384 contained in the Standard Industrial Classification Manual, United 385 States Office of Management and Budget, 1987 edition, is included in 386 code classifications 2000 to 3999, inclusive, or in Sector 31, 32 or 33 in 387 the North American Industrial Classification System United States 388 Manual, United States Office of Management and Budget, 1997 edition; 389 (H) for any first sale occurring on or after July 1, 2002, number 2 390 heating oil to be used exclusively in a vessel primarily engaged in 391 interstate commerce, which vessel qualifies for an exemption under 392 section 12-412, as amended; (I) for any first sale occurring on or after 393 July 1, 2000, paraffin or microcrystalline waxes; or (J) for any first sale 394 occurring prior to July 1, 2008, petroleum products to be used as a fuel 395 for a fuel cell, as defined in subdivision (113) of section 12-412, as 396 amended.

397 (3) The rate of tax on gross earnings derived from the first sale of 398 grade number 6 fuel oil, as defined in regulations adopted pursuant to 399 section 16a-22c, to be used exclusively by a company which, in 400 accordance with census data contained in the Standard Industrial 401 Classification Manual, United States Office of Management and 402 Budget, 1987 edition, is included in code classifications 2000 to 3999, 403 inclusive, or in Sector 31, 32 or 33 in the North American Industrial Classification System United States Manual, United States Office of 404405 Management and Budget, 1997 edition, or number 2 heating oil used 406 exclusively in a vessel primarily engaged in interstate commerce, 407 which vessel qualifies for an exemption under section 12-412, as 408 amended, shall be: (A) Four per cent with respect to calendar quarters 409 commencing on or after July 1, 1998, and prior to July 1, 1999; (B) three 410 per cent with respect to calendar quarters commencing on or after July 411 1, 1999, and prior to July 1, 2000; (C) two per cent with respect to 412 calendar quarters commencing on or after July 1, 2000, and prior to 413 July 1, 2001; and (D) one per cent with respect to calendar quarters 414 commencing on or after July 1, 2001, and prior to July 1, 2002.

(c) (1) Any company which imports or causes to be imported into
this state petroleum products for sale, use or consumption in this state,
other than a company subject to and having paid the tax on such

SB465 / File No. 379

## CONNECTICUT STATE LIERARY LEGISLATIVE REFERENCE SECTION

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418 company's gross earnings from first sales of petroleum products 419 within this state, which earnings include gross earnings attributable to 420 such imported or caused to be imported petroleum products, in 421 accordance with subsection (b) of this section, shall pay a quarterly tax 422 on the consideration given or contracted to be given for such 423 petroleum product if the consideration given or contracted to be given 424 for all such deliveries during the quarterly period for which such tax is 425 to be paid exceeds three thousand dollars. Except as otherwise 426 provided in subdivision (3) of this subsection, the rate of tax shall be 427 (A) five per cent with respect to calendar quarters commencing prior to 428 July 1, 2005; (B) five and eight-tenths per cent with respect to calendar 429 guarters commencing on or after July 1, 2005, and prior to July 1, 2006; 430 (C) six and three-tenths per cent with respect to calendar guarters 431 commencing on or after July 1, 2006, and prior to July 1, 2007; (D) 432 seven per cent with respect to calendar quarters commencing on or 433 after July 1, 2007, and prior to July 1, 2008; (E) seven and one-half per 434 cent with respect to calendar quarters commencing on or after July 1, 435 2008, and prior to July 1, 2013; and (F) eight and one-tenth per cent 436 with respect to calendar guarters commencing on or after July 1, 2013. 437 Fuel in the fuel supply tanks of a motor vehicle, which fuel tanks are 438 directly connected to the engine, shall not be considered a delivery for 439 the purposes of this subsection.

(2) Consideration given or contracted to be given for petroleum
products, gross earnings from the first sale of which are exempt from
tax under subdivision (2) of subsection (b) of this section, shall be
exempt from tax.

444 (3) The rate of tax on consideration given or contracted to be given 445 for grade number 6 fuel oil, as defined in regulations adopted 446 pursuant to section 16a-22c, to be used exclusively by a company 447 which, in accordance with census data contained in the Standard Industrial Classification Manual, United States Office of Management 448 and Budget, 1987 edition, is included in code classifications 2000 to 449 450 3999, inclusive, or in Sector 31, 32 or 33 in the North American 451 Industrial Classification System United States Manual, United States

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File No. 379

SB465

452 Office of Management and Budget, 1997 edition, or number 2 heating 453 oil used exclusively in a vessel primarily engaged in interstate 454 commerce, which vessel qualifies for an exemption under section 12-455 412, as amended, shall be: (A) Four per cent with respect to calendar 456 quarters commencing on or after July 1, 1998, and prior to July 1, 1999; 457 (B) three per cent with respect to calendar quarters commencing on or 458 after July 1, 1999, and prior to July 1, 2000; (C) two per cent with 459 respect to calendar guarters commencing on or after July 1, 2000, and 460 prior to July 1, 2001; and (D) one per cent with respect to calendar quarters commencing on or after July 1, 2001, and prior to July 1, 2002. 461

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462 (d) The amount of tax reported to be due on such return shall be due and payable on or before the last day of the month next 463 464 succeeding the quarterly period. The tax imposed under the provisions of this chapter shall be in addition to any other tax imposed by this 465 466 state on such company. The Commissioner of Revenue Services shall 467 provide the company submitting the tax with a credit on the amount of 468 tax due in accordance with the estimates determined pursuant to subsection (f) of this section, which the company shall deposit into the 469 470 underground storage tank petroleum clean-up account, established 471 pursuant to section 22a-449f, as amended by this act.

472 (e) For the purposes of this chapter, the gross earnings of any producer or refiner of petroleum products operating a service station 473 474 along the highways or interstate highways within the state pursuant to a contract with the Department of Transportation or operating a 475 476 service station which is used as a training or test marketing center 477 under the provisions of subsection (b) of section 14-344d, shall be 478 calculated by multiplying the volume of petroleum products delivered 479 by any producer or refiner to any such station by such producer's or 480 refiner's dealer tank wagon price or dealer wholesale price in the area 481 of the service station.

(f) Not later than thirty days after every quarterly period, the
 Commissioner of Revenue Services shall conduct a review to estimate
 the percentage of the revenues collected pursuant to this section

SB465 / File No. 379

STATE UBRARY LEGISLATIVE REFERENCE SECTION

| 485 | during such quarter that are necessary to fund the underground            |
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| 486 | storage tank petroleum clean-up account in the amount of eighteen         |
| 487 | million dollars for the fiscal year ending June 30, 2007, and six million |
| 488 | dollars annually thereafter, provided the amount in the account is not    |
| 489 | in excess of eighteen million dollars.                                    |

Sec. 5. Section 22a-449e of the 2006 supplement to the general
statutes is repealed and the following is substituted in lieu thereof
(Effective October 1, 2006, and applicable to applications filed with the
Underground Storage Tank Clean-Up Review Board on or after October 1,
2006):

495 The [Commissioner of Environmental Protection, after (a) 496 consultation with the members of the board established by section 22a-497 449d, Underground Storage Tank Petroleum Clean-Up Board shall 498 adopt regulations in accordance with the provisions of chapter 54 499 setting forth procedures for reimbursement and payment from the account established under section 22a-449c, as amended by this act. 500 501 Such regulations shall include such provisions as the [commissioner] 502 board deems necessary to carry out the purposes of sections 22a-449a 503 to 22a-449h, inclusive, as amended by this act, including, but not 504 limited to, provisions for (1) notification of eligible parties of the 505 existence of the account; (2) records required for submission of claims 506 reimbursement and payment; (3) periodic and partial and 507 reimbursement and payment to enable responsible parties to meet interim costs, expenses and obligations; and (4) reimbursement and 508 509 payment for costs, expenses and obligations incurred in connection. 510 with releases or suspected releases, and incurred after July 5, 1989, for 511 releases discovered before or after said date provided reimbursement 512 and payment shall not be made for costs, expenses and obligations 513 incurred by a responsible party on or before said date.

(b) (1) The [commissioner] board, in accordance with the procedures
set forth in subdivision (2) of this subsection, may prescribe a schedule
for the maximum or range of amounts to be paid from the account for
labor, equipment, materials, services or other costs, expenses or

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SB465 / File No. 379

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# [06]

#### File No. 379

SB465

518 obligations paid or incurred as a result of a release or suspected 519 release. Such schedule shall not be a regulation, as defined in section 4-166 and the adoption, modification, repeal or use of such schedule 520 521 shall not be subject to the provisions of chapter 54 concerning a regulation. The amounts in any such schedule [may be less than and] 522 523 shall [be] not be more than the usual, customary and reasonable 524 amounts charged, as determined by the [commissioner] board. 525 Notwithstanding the provisions of sections 22a-449a to 22a-449j, 526 inclusive, as amended by this act, or any regulation adopted by the 527 [commissioner] board pursuant to this section, upon adoption of any 528 such schedule, the amount to be paid from the account for any labor, 529 equipment, materials, services or other costs, expenses or other 530 obligations, shall not exceed the amount established in any such 531 schedule and such schedule. Imay serve as guidance with respect to 532 any costs, expenses or other obligations paid or incurred before the 533 adoption of such schedule.]

534 (2) The [commissioner] board shall adopt, revise or revoke said 535 schedule in accordance with the provisions of this subsection. [After 536 consultation with the board, the commissioner] The board shall 537 publish notice of intent to adopt, revise or revoke the schedule, or any 538 portion thereof, in a newspaper having substantial circulation in the 539 affected area. There shall be a comment period of thirty days following 540 publication of such notice during which interested persons may 541 submit written comments to the [commissioner] board. The 542 [commissioner] board shall publish notice of the adoption, revision or 543 revocation of the schedule, or part thereof, in a newspaper having 544 substantial circulation in the affected area. The [commissioner] board 545 shall, [upon request,] review and shall make any revisions the [commissioner] board deems necessary to such schedule not [more] 546 547 less than once every two years or may do so more frequently as the [commissioner] board deems necessary, or upon written request by 548 549 any person. The [commissioner, after consultation with the board,] 550 board may revise or revoke the schedule, in whole or in part, using the 551 procedures specified in this subsection. Any person may request, in 552 writing, that the [commissioner] board adopt, revise or revoke the

SB465 / File No. 379

## CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

553 schedule in accordance with this subsection.

(c) Upon adoption of a schedule by the [commissioner] <u>board</u> pursuant to subsection (b) of this section, the requirements concerning obtaining three bids for services rendered contained in regulations adopted pursuant to this section shall not apply, provided that the schedule includes the subject services.

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559 (d) An environmental professional, who has a currently valid and effective license issued pursuant to section 22a-133v, shall use a seal, as 560 561 provided for in regulations adopted pursuant to section 22a-133v, to provide written approval required under sections 22a-449c, as 562 563 amended by this act, 22a-449f, as amended by this act, and 22a-449p, and any approval without a seal shall not constitute an approval of a 564 565 licensed environmental professional. The regulations adopted 566 pursuant to section 22a-133v regarding the use of a seal and the rules of professional conduct shall apply to the duties of a licensed 567 568 environmental professional contained in sections 22a-449a to 22a-449i, inclusive, as amended by this act, and 22a-449p. 569

570 Sec. 6. Section 22a-449f of the 2006 supplement to the general 571 statutes is repealed and the following is substituted in lieu thereof 572 (Effective October 1, 2006, and applicable to applications filed with the 573 Underground Storage Tank Clean-Up Review Board on or after October 1, 574 2006):

575 (a) A responsible party may apply to the Underground Storage 576 Tank Petroleum Clean-Up Account Review Board established under section 22a-449d, as amended by this act, for reimbursement for costs 577 578 paid and payment of costs incurred as a result of a release, or a 579 suspected release, including costs of investigating and remediating a release, or a suspected release, incurred or paid by such party. [who is 580 581 determined not to have been liable for any such release.] If a person 582 other than a responsible party, claims to have suffered bodily injury, 583 property damage or damage to natural resources from a release, the 584 person with such claim shall make reasonable attempts to provide 585 written notice to the responsible party of such claim and if such person

SB465 / File No. 379

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706

cannot provide such notice or if the responsible party does not apply to the board for payment of such claim not later than sixty days after receipt of such notice or such other time as may be agreed to by the parties, the person holding such claim may apply to the board for payment for such damage or bodily injury.

591 (b) (1) In addition to all other applicable requirements, a person 592 seeking payment or reimbursement from the account shall 593 demonstrate that when the total costs, expenses or other obligations in 594 response to a release or suspected release (A) are two hundred fifty 595 thousand dollars or less, that all labor, equipment and materials 596 provided after October 1, 2005, and all services and activities undertaken after October 1, 2005, shall be approved, in writing, either 597 598 by the [commissioner] Commissioner of Environmental Protection or 599 by a licensed environmental professional with a currently valid and 600 effective license issued pursuant to section 22a-133v; and (B) exceeds 601 two hundred fifty thousand dollars, that all labor, equipment and 602 materials provided after October 1, 2005, and all services and activities 603 undertaken after October 1, 2005, shall be approved, in writing, by the 604 [commissioner] Commissioner of Environmental Protection or that the 605 commissioner has authorized, in writing, an environmental 606 professional with a currently valid and effective license issued 607 pursuant to section 22a-133v to approve, in writing, such labor, 608 equipment, materials, services and activities, in lieu of a written 609 approval by the commissioner. If the commissioner receives a written 610 request for such authorization of an environmental professional with respect to a particular release or suspected release and does not 611 612 approve or deny such request prior to thirty days after receipt, the 613 request of the environmental professional shall be deemed to be 614 authorized. If the commissioner denies a request for such authorization, the commissioner shall approve or disapprove such 615 labor, equipment, materials, services and activities not later than thirty 616 617 days after such denial. If the commissioner disapproves any such 618 labor, equipment, materials, services or activities, the commissioner 619 shall specify the labor, equipment, materials, services or activities 620 disapproved, and shall provide a written statement of the reasons for

SB465 / File No. 379

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

File No. 379

SB465

621 such disapproval. The provisions of this subsection shall apply to all 622 costs, expenses or other obligations for which a person is seeking 623 payment or reimbursement from the account and the board shall not 624 order [and the commissioner shall not] or make payment or 625 reimbursement from the account for any cost, expense or other 626 obligation, unless the person seeking such payment or reimbursement 627 includes with an application or with a request for payment or 628 reimbursement all written approvals required by this subdivision.

(2) The fees charged by a licensed environmental professional regarding labor or services rendered in response to a release or suspected release may be included in any application or request for payment or reimbursement submitted to the board. The amount to be paid or reimbursed from the account for such fees may also be established in the schedule adopted by the [commissioner] <u>board</u> pursuant to subsection (b) of section 22a-449e, as amended by this act.

636 (3) Providing it is true and accurate, a licensed environmental 637 professional shall submit the following certification regarding any 638 approval provided under subdivision (1) of this subsection and section 639 22a-449p: "I hereby agree that all of the labor, equipment, materials, 640 services, and activities described in or covered by this certification was 641 appropriate under the circumstances to abate an emergency or was 642 performed as part of a plan specifically designed to ensure that the 643 release or suspected release is or has been investigated in accordance 644 with prevailing standards and guidelines and remediated consistent 645 with and to achieve compliance with the remediation standards adopted under section 22a-133k of the general statutes.". 646

(c) The board shall order reimbursement or payment from the
account to a responsible party applicant for any cost paid or incurred,
as the case may be, if, (1) such cost is or was incurred after July 5, 1989,
(2) a responsible party was or would have been required to
demonstrate financial responsibility under 40 CFR Part 280.90 et seq.
as said regulation was published in the Federal Register of October 26,
1988, for the underground storage tank or underground storage tank

SB465 / File No. 379

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File No. 379

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654 system from which the release emanated, whether or not such party is 655 required to comply with said requirements on the date any such cost is 656 incurred, provided if the state is the responsible party, the board may 657 order payment from the account without regard to whether the state 658 was or would have been required to demonstrate financial 659 responsibility under said sections 40 CFR Part 280.90 et seq., (3) after 660 the release, if any, the responsible party incurred a cost, expense or 661 obligation for investigation, cleanup or for claims of a person other 662 than a responsible party resulting from the release, or suspected 663 release provided any such claim shall be required to be finally 664 adjudicated or settled with the prior written approval of the board 665 before an application for reimbursement or payment is made, (4) the 666 board determines that [the cost, expense or other obligation is 667 reasonable and that] there are not grounds for recovery specified in 668 subdivision (1) or (3) of subsection (g) of this section, (5) the responsible party notified the commissioner of the release in 669 670 accordance with regulations adopted pursuant to section 22a-449, as 671 amended, or, where such regulations are not applicable, as soon as 672 practicable, and notified the board, as soon as practicable, of any claim 673 by a person other than a responsible party, resulting from the release, 674 (6) the responsible party, or, if a person other than a responsible party 675 applies for payment or reimbursement from the account, then such 676 person demonstrates the remediation, including any monitoring to 677 determine the effectiveness of the remediation, for which payment or 678 reimbursement is sought is not more stringent than that required by 679 the remediation standards established pursuant to section 22a-133k, 680 except to the extent the responsible party or such person demonstrates 681 that it has been directed otherwise, in writing, by the commissioner, (7) 682 [the responsible party, or, if a person other than a responsible party 683 applies for payment or reimbursement from the account, then such 684 person demonstrates that it does not have insurance, or a contract or 685 other agreement to provide payment or reimbursement for any cost, 686 expense or other obligation incurred in response to a release or 687 suspected release, or if there is any such insurance, contract or other 688 agreement, that any insurance coverage has been denied or is

SB465 / File No. 379

CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE

689 insufficient to cover the costs, expenses or other obligations, paid or 690 incurred or that any contract or other agreement is not able to or is 691 insufficient to cover the costs, expenses or other obligations, paid or 692 incurred, for which payment or reimbursement is sought from the 693 account] the costs, expenses or obligations for which reimbursement or 694 payment is sought are consistent with the schedule adopted by the 695 board pursuant to section 22a-449e, as amended by this act, or, if such 696 costs, expenses or obligations were incurred prior to the effective date 697 of such schedule or are not addressed by such schedule, are 698 reasonable, (8) the responsible party demonstrates and the board 699 determines that one of the milestones noted in section 22a-449p has 700 been completed, and that the application was received by the board 701 not later than one year after the completion of all or substantially all of 702 the work or activities necessary to prepare the plan or report required 703 by the applicable milestone, (9) the board determines what, if any, 704 reductions to the amounts sought from the account should be made 705 based upon the compliance evaluations performed pursuant to 706 subsection (d) of this section, and (10) if at the time [any] the initial 707 application or request for payment or reimbursement [, including any 708 supplemental application or request, is] with respect to a release or 709 suspected release is submitted to the board, there [is] no longer are 710 underground storage tank [system dispensing petroleum] systems on 711 the property where the release or suspected release emanated or 712 occurred, then the responsible party demonstrates, in addition to all 713 other applicable requirements, that lack of compliance with provisions 714 of the general statutes and regulations governing underground storage 715 tank systems was not a proximate cause of the release or suspected 716 release and that there are not grounds for recovery specified in 717 subdivision (2) of subsection (g) of this section. In acting on an 718 application or a request for payment or reimbursement, the board, 719 using funds from the account, may contract with experts, including, 720 but not limited to, attorneys and medical professionals, to better 721 evaluate and defend against claims and negotiate claims by persons 722 other than responsible parties. [The costs of the board for experts shall not be charged to the amount allocated to the Department of 723

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# [06]

SB465

File No. 379

724 Environmental Protection pursuant to section 22a-449c.] If a person 725 other than a responsible party applies to the board claiming to have 726 suffered bodily injury, property damage or damage to natural 727 resources, the board shall order reimbursement or payment from the 728 account if such person demonstrates that subdivisions (1), (2), (6) and 729 (7) of this subsection are satisfied, the board determines that as a result of a release or suspected release such person has suffered bodily 730 731 injury, property damage or damage to natural resources, that the costs, expenses or other obligations incurred are reasonable and the person 732 733 submitting such claim demonstrates that it has attempted to or has 734 provided written notice of its claim to the responsible party as 735 required in subsection (a) of this section and that the responsible party 736 has not applied to the board for payment or reimbursement of this 737 claim.

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738 (d) (1) Except as provided in this subsection, if at the time [any] the 739 initial application or request for payment or reimbursement is submitted by a responsible party to the board, [including any 740 supplemental application or request, there is an] there are any 741 742 underground storage tank [system dispensing petroleum] systems on the property where the release or suspected release emanated or 743 744 occurred, such application or request shall not be deemed complete 745 and shall not be acted upon by the board unless such application or request includes a summary of the compliance status of all the 746 747 underground storage tank systems on the subject property. Any such summary shall include an evaluation of compliance with the design, 748 construction, installation, notification, general operating, release 749 detecting, system upgrading, abandonment and removal date 750 751 requirements of the regulations adopted pursuant to [sections] section 752 22a-449, as amended, and with the requirements of section 22a-4490 753 and shall be prepared by an independent consultant on a form [prescribed by or acceptable to the commissioner] developed by the 754 755 board, in consultation with the commissioner. The summary shall be 756 based on an evaluation of said underground storage tank systems 757 performed not more than one hundred eighty days before the board 758 receives an application or a request for reimbursement or payment,

SB465 / File No. 379

# CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

759 except that with respect to any provision of the subject regulations 760 regarding record keeping, periodic monitoring or testing, the summary 761 shall be based on an evaluation of a one-year period terminating 762 within one hundred eighty days prior to the board's receipt of an 763 application or a request for payment or reimbursement. The summary 764 shall also include a full description of all corrective measures that have 765 been taken or that are being taken with regard to any noncompliance 766 identified in the compliance evaluation performed pursuant to this 767 subdivision

(2) [With respect to any initial application or request for payment or 768 769 reimbursement regarding a release or suspected release the] The 770 provisions of subdivision (1) of this subsection shall apply [only] to 771 initial applications or requests received on or after January 1, 2006. 772 With respect to any supplemental application or request for payment 773 or reimbursement regarding a release or suspected release, for which 774 an initial application was submitted on or after January 1, 2006, the 775 provisions of subdivision (1) of this subsection shall apply to each such 776 supplemental application or request, [submitted to the board on or 777 after January 1, 2006, regardless of when the initial application or 778 request was submitted,] except that submission of a compliance 779 summary shall not be required if at the time [a] such supplemental 780 application or request is submitted, less than one year has passed since 781 the performance of a compliance evaluation submitted with any prior 782 application or request.

783 (3) The cost of hiring an independent consultant to perform a 784 compliance evaluation, as required by this subsection, shall be eligible 785 for payment or reimbursement from the account up to a maximum of 786 one thousand dollars per compliance evaluation, provided the 787 evaluation is in conformance with the requirements of this subsection 788 and includes all underground storage tank systems on the property 789 where a release or suspected release emanated or occurred. If the 790 schedule adopted by the [commissioner] board pursuant to subsection 791 (b) of section 22a-449e, as amended by this act, includes an amount for 792 performing a compliance evaluation, upon adoption of any such

# [06]

File No. 379

SB465

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schedule, the amount eligible for payment or reimbursement for performing a compliance evaluation shall be the amount prescribed in 795 any such schedule.

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796 (4) Nothing in this subsection shall affect the continued applicability 797 of any decision of the board to (A) deny reimbursement or payment 798 from the account, or (B) provide only partial payment or 799 reimbursement regarding all applications or requests for payment or reimbursement from the account. Any such decision shall remain in 800 801 effect and shall not be subject to reconsideration or reevaluation as a 802 result of this subsection.

803 [(5) Except as provided for in this subdivision, if at the time any 804 application or request for payment or reimbursement, including any 805 supplemental application or request, is submitted, there is no underground storage tank system dispensing petroleum on the 806 807 property where the release or suspected release emanated or occurred, 808 any such application or request shall be subject to the provisions of 809 subdivision (10) of subsection (c) of this section, even where a prior 810 application or request was subject to the provisions of this subsection. 811 The provisions of this subdivision shall not apply to an application or 812 request for payment or reimbursement for annual groundwater 813 remedial actions, including the preparation of a groundwater remedial 814 action progress report, performed pursuant to subdivision (6) of 815 section 22a-449p.]

816 (e) (1) If the compliance evaluation summary performed pursuant to 817 subsection (d) of this section indicates that any of the violations noted 818 in this subdivision exist with respect to any underground storage tank 819 or underground storage tank system on the property at which a release or suspected release occurred and any such violations have not been 820 821 fully corrected by the time an application or request for reimbursement 822 is submitted to the board, the board shall reduce any payment or 823 amount to be reimbursed as follows: (A) A one hundred per cent 824 reduction of the payment or amount to be reimbursed for failure to 825 meet the tank or piping construction requirements of section 22a-449o

SB465 / File No. 379

826 or the regulations adopted pursuant to section 22a-449, as amended, or 827 for failure to report the release to the commissioner as required by this 828 section, (B) a seventy-five per cent reduction of the payment or amount 829 to be reimbursed for failure to have properly functioning cathodic 830 protection, spill prevention, overfill prevention, or release detection as 831 required by the regulations adopted pursuant to section 22a-449, as 832 amended. Notwithstanding the provisions of this subsection, the board 833 may reduce any amount to be paid or reimbursed based on any other 834 violation of the provisions of the general statutes or regulations of 835 Connecticut state agencies regarding ownership or operation of an 836 underground storage tank system if such violation has not been fully 837 corrected by the time an application or request for reimbursement is 838 submitted to the board.

(2) Nothing in this subsection and no determination by the board of
any issue of fact or law shall affect the authority of the commissioner
under any other statute or regulations, including, but not limited to,
taking any enforcement action based upon the violations identified in
any compliance evaluation performed pursuant to subsection (d) of
this section.

(f) (1) For all work or services performed or materials provided
before October 1, 2004, the board shall not order payment or
reimbursement from the account for any cost paid or incurred, unless
when seeking payment or reimbursement, the application or any
submission regarding work, services or materials that have been preauthorized by the board is received by the board on or before April 1,
2005.

(2) For purposes of this subsection, work or services shall be
deemed rendered or performed on the date such work is rendered or
performed and a material shall be deemed provided on the date a
material is made available for use.

(3) After June 30, 2005, the board shall not order payment or
reimbursement from the account for any cost, expense or other
obligation, paid or incurred, unless the application or request for

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# [06]

File No. 379

SB465

payment or reimbursement is received by the board not later than one
year after the completion of all or substantially all of the work or
activities necessary to prepare the plan or report required by the
milestones set forth in section 22a-449p.

863 (g) The Attorney General, upon the request of the board, [or the 864 commissioner,] may institute an action in the superior court for the 865 judicial district of Hartford to recover the amounts specified in this 866 section from any person who owns or operates an underground 867 storage tank system at the time a release emanates or occurs from such 868 system or any person who owns the real property on which a release 869 emanates or occurs, provided such person owned the real property at 870 or any time after the release emanates or occurs until the time that a 871 final remediation action report is submitted by a licensed 872 environmental professional or approved by the commissioner pursuant to subdivision (7) of section 22a-449p, if: (1) Prior to the 873 874 occurrence of the release, the underground storage tank or 875 underground storage tank system from which the release emanated 876 was required by regulations adopted under section 22a-449, as 877 amended by this act, to submit a notification to the commissioner but 878 [no such notification was provided] the responsible party knowingly 879 and intentionally failed to notify the commissioner; (2) the release 880 results from a reckless, wilful, wanton or intentional act or omission of 881 [such person or a negligent act or omission of such person that 882 constitutes noncompliance with the general statutes or regulations 883 governing the installation, operation and maintenance of underground 884 storage tanks] a responsible party; or (3) the release occurs from an 885 underground storage tank or system which is not in compliance with a 886 final order issued by the commissioner pursuant to this chapter or a 887 final judgment issued by a court concerning noncompliance with a 888 requirement of this chapter and such lack of compliance with the final 889 order or final judgment was a proximate cause of such release; or (4) 890 payment has been made from the account [, including payment to the 891 commissioner pursuant to subsection (i) of this section,] to a person 892 other than a person against whom an action may be brought pursuant 893 to this subsection. All costs to the state relating to actions to recover

SB465 / File No. 379

## CONNECTICU**Î** STATE LIBRARY LEGISLATIVE REFERENCÊ SECTION

894 such payments, including, but not limited to, reasonable attorneys' 895 fees, shall initially be paid from the underground storage tank 896 petroleum clean-up account. In any recovery the board [or the 897 commissioner] is entitled to recover from such person (A) all payments 898 made from the account with respect to a release or suspected release, 899 (B) [all payments made by the commissioner pursuant to subsection (i) 900 of this section with respect to a release or suspected release. (C)] 901 interest on such payments at a rate of ten per cent per year from the 902 date such payments were made, and [(D)] (C) all costs of the state 903 relating to actions to recover such payments, including, but not limited 904 to, reasonable attorneys' fees. All actions brought pursuant to this 905 section shall have precedence in the order of trial, as provided in 906 section 52-191. If the Attorney General has filed an action against a 907 person seeking recovery of the amounts specified in this subsection or 908 if the commissioner sends a person a demand letter regarding costs 909 incurred by the state pursuant to section 22a-451, any such person 910 against whom an action has been brought or who receives a demand 911 letter shall not submit an application or request for payment or 912 reimbursement to the board seeking payment or reimbursement of any 913 such amount sought by the Attorney General or by the commissioner. 914 If any such application or request for payment or reimbursement is submitted, the board shall not take any action regarding any such 915 916 application or request.

917 (h) The board shall render its decision not more than ninety days 918 after receipt of an application from a person, provided, in the case of a 919 second or subsequent application, the board shall render its decision 920 not more than forty-five days after receipt of such application. A copy 921 of the decision shall be sent to [the commissioner and] the person 922 seeking payment or reimbursement by certified mail, return receipt 923 requested. The Icommissioner or any person aggrieved by the decision 924 of the board] person seeking payment or reimbursement may, within 925 twenty days from the date of issuance of such decision, request a 926 hearing before the board in accordance with the provisions of chapter 927 54. After such hearing, the board shall consider the information 928 submitted to it and affirm or modify its decision on the application. A

[106]

File No. 379

SB465

929 copy of the affirmed or modified decision shall be sent to [all parties to 930 the hearing] the person seeking payment or reimbursement by 931 certified mail, return receipt requested. Once the board renders a 932 decision regarding an application or request for payment or 933 reimbursement and no hearing has been requested pursuant to this 934 subsection regarding any such decision, the costs, expenses or other 935 obligations addressed by any such decision shall not be resubmitted in 936 any other application or request.

937 (i) Whenever the commissioner determines that as a result of a 938 release, as defined in section 22a-449a, as amended by this act, or a 939 suspected release, a clean-up is necessary, including, but not limited to, 940 actions to prevent or abate pollution or a potential source of pollution 941 and to provide potable drinking water [,] and the commissioner [may undertake such actions using not more than one million dollars from 942 943 the underground storage tank petroleum clean-up account for each release or suspected release from an underground storage tank or an 944 945 underground storage tank system for which the responsible party is 946 the state or for which a responsible party was or would have been 947 required to demonstrate financial responsibility under 40 CFR Part 948 280.90 et seq., as said regulation was published in the Federal Register 949 of October 26, 1988] undertakes such a clean-up, the commissioner 950 may apply for reimbursement or payment from the account pursuant 951 to this section.

(j) (1) If, [through] with respect to a release or suspected release for 952 953 which an initial application or request for payment or reimbursement 954 was received by the board before June 1, 2005, the board has determined that a person has paid or incurred costs, expenses or other 955 956 obligations that are eligible for payment or reimbursement from the 957 account, the following shall apply with respect to any supplemental 958 application or request for payment or reimbursement. [the following 959 shall apply.] The [commissioner] board may identify a category of 960 activities, costs, expenses, or other obligations that are less than one 961 hundred thousand dollars for which, in lieu of full payment, the board 962 may approve a percentage of the costs, expenses or other obligations

SB465 / File No. 379

## CONNECTICUT STATE LIBRARY LEGISLATIVE REFERENCE SECTION

File No. 379

SB465

963 paid or incurred. In [making any such recommendation to the board, 964 the commissioner] identifying such categories and approving such 965 percentages, the board shall consider the amounts previously paid 966 from the account and any other information the [commissioner] board 967 deems relevant. Any such percentage shall be not more than, but may 968 be less than, ninety per cent of the average amount, as determined by 969 the [commissioner] board, previously paid from the account for any 970 activity, cost, expense or obligation. [The board shall approve or 971 disapprove, but shall not modify, payment of the percentage 972 recommended by the commissioner pursuant to this subdivision.] The 973 [commissioner] board may, using the procedures specified in this 974 subdivision, [recommend] make changes to any percentage previously 975 approved by the board under this subdivision.

976 (2) If the board approves payment of the percentage, [recommended 977 by the commissioner,] a person with a supplemental application or 978 request for payment or reimbursement may agree to accept the 979 percentage payment approved by the board. Any such acceptance shall be in writing, signed by the person seeking payment or 980 981 reimbursement and shall acknowledge that the person is agreeing to 982 accept less than the full amount sought by such person for the costs, 983 expenses or other obligations covered by such acceptance. [If the 984 commissioner has prescribed forms, any such acceptance shall be 985 made using the forms prescribed by the commissioner.] The board 986 may prescribe a form to be used for any such acceptance. Once a 987 completed written acceptance is received, the board shall, not later 988 than ninety days after receiving such acceptance, determine whether to 989 order payment or reimbursement from the account. Any such 990 determination by the board shall be limited to whether the costs, 991 expenses or other obligations are within those for which the board has 992 approved payment pursuant to subdivision (1) of this subsection.

(3) Any amount ordered to be paid or reimbursed by the board shall
be considered full payment for any such activity, expense or other
obligation and a person shall not seek any additional reimbursement
from the account for any such activity, expense or other obligation. The

# [106]

SB465

File No. 379

997 categories or activities for which the [commissioner recommends] 998 board approves payment of a percentage pursuant to this subsection 999 may constitute all or a portion of the amounts sought in a supplemental application or supplemental request for payment or 1000 1001 reimbursement.

- C.

1002 (k) Notification to the commissioner pursuant to regulations adopted pursuant to section 22a-449, as amended by this act, shall 1003 1004 constitute compliance with any regulation adopted pursuant to section 1005 22a-449e, as amended by this act, regarding notification to the board of 1006 a release. The commissioner shall promptly notify the board of any 1007 notification of a release received by the commissioner.

1008 Sec. 7. Section 22a-449g of the general statutes is repealed and the following is substituted in lieu thereof (Effective October 1, 2006, and 1009 1010 applicable to applications filed with the Underground Storage Tank Clean-Up 1011 Review Board on or after October 1, 2006):

1012 The [Commissioner of Environmental Protection or any] person 1013 [aggrieved by a decision of the review board established under section 1014 22a-449d] seeking payment or reimbursement may appeal from such 1015 decision by the board following a hearing pursuant to section 22a-449f, 1016 as amended by this act, to the superior court for the judicial district of 1017 New Britain within twenty days after the issuance of such decision. 1018 Such appeal shall be in accordance with chapter 54. All such appeals 1019 shall be heard by the court without a jury, and shall have precedence 1020 in the order of trial as provided in section 52-192. If the [review] board 1021 orders reimbursement or payment from the account [,] for a portion of 1022 the amount sought, but denies reimbursement or payment for the 1023 remainder, and the person seeking payment or reimbursement and a 1024 party to the appeal contests [any portion of the ordered reimbursement 1025 or payment] such denial, the uncontested portion of the ordered 1026 reimbursement or payment shall be made, notwithstanding the 1027 pendency of the appeal.

1028 Sec. 8. (Effective October 1, 2006) (a) Not later than October 1, 2006, the Underground Storage Tank, Petroleum, Clean-Up Account Review 1029 SB465 / File No. 379

## STATE + SRARY LEGISLATIVE REFERENCE SECTION

Board shall retain an expert to determine the exact nature and scope of 1030 1031 the backlog of applications filed under section 22a-449f of the 2006 1032 supplement to the general statutes, as amended by this act. The board 1033 may use not more than two hundred fifty thousand dollars of the 1034 funds allocated for administrative costs pursuant to section 22a-449c of 1035 the 2006 supplement to the general statutes, as amended by this act, to pay for said expert. Once having determined the amount necessary to 1036 1037 extinguish the claims held in excess of the statutory time requirements 1038 for payment of claims, as provided in said section 22a-449f, the board 1039 shall order payments from the underground storage tank petroleum clean-up account to extinguish all existing claims held longer than 1040 1041 ninety days of said time requirements. The board shall make payments 1042 as are necessary pursuant to this subsection not later than one hundred 1043 eighty days after the order.

1044 (b) Not later than October 1, 2006, the board shall retain an expert to 1045 determine whether it is feasible for the board to provide owners and 1046 operators of underground storage tank systems with evidence of 1047 financial responsibility required by federal law by utilizing 1048 reinsurance for coverage amounts in excess of two hundred fifty thousand dollars and up to and including two million dollars. The 1049 1050 board may use not more than two hundred fifty thousand dollars of the funds allocated for administrative costs pursuant to section 22a-1051 1052 449c of the 2006 supplement to the general statutes, as amended by this 1053 act, to pay for said expert. Not later than February 1, 2007, the board 1054 shall report to the joint standing committee of the General Assembly 1055 having cognizance of matters relating to the environment, in 1056 accordance with the provisions of section 11-4a of the general statutes, 1057 concerning the result of its analysis.

Sec. 9. (*Effective October 1, 2006*) Sections 22a-449, 22a-449a, 22a-449c, 22a-449d, 22a-449e, 22a-449f, and 22a-449p of the 2006 supplement to the general statutes, as amended by this act, shall, except where otherwise stated in the text of said sections, be applicable to applications to the underground storage tank petroleum clean-up account that were filed on or after June 30, 2005, and before October 1,

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| SB465 |  |  | File No. 379 |  |  |
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1064 2006.

Sec. 10. Section 22a-449b of the general statutes is repealed. (*EffectiveOctober 1*, 2006)

This act shall take effect as follows and shall amend the following sections:

| Section 1 | October 1, 2006, and       | 22a-449a |
|-----------|----------------------------|----------|
|           | applicable to applications |          |
|           | filed with the Underground |          |
|           | Storage Tank Clean-Up      |          |
|           | Review Board on or after   |          |
|           | October 1, 2006            |          |
| Sec. 2    | October 1, 2006, and       | 22a-449c |
|           | applicable to applications |          |
|           | filed with the Underground |          |
|           | Storage Tank Clean-Up      |          |
|           | Review Board on or after   |          |
|           | October 1, 2006            |          |
| Sec. 3    | October 1, 2006, and       | 22a-449d |
|           | applicable to applications |          |
|           | filed with the Underground |          |
|           | Storage Tank Clean-Up      |          |
| 1         | Review Board on or after   |          |
|           | October 1, 2006            |          |
| Sec. 4    | October 1, 2006            | 12-587   |
| Sec. 5    | October 1, 2006, and       | 22a-449e |
|           | applicable to applications |          |
|           | filed with the Underground |          |
|           | Storage Tank Clean-Up      |          |
|           | Review Board on or after   |          |
|           | October 1, 2006            |          |
| Sec. 6    | October 1, 2006, and       | 22a-449f |
| {         | applicable to applications |          |
|           | filed with the Underground |          |
|           | Storage Tank Clean-Up      |          |
|           | Review Board on or after   |          |
|           | October 1, 2006            |          |

File No. 379

| Sec. 7  | October 1, 2006, and<br>applicable to applications<br>filed with the Underground<br>Storage Tank Clean-Up<br>Review Board on or after<br>October 1, 2006 | 22a-449g         |
|---------|--|------------------|
| Sec. 8  | October 1, 2006  | New section      |
| Sec. 9  | October 1, 2006  | New section      |
| Sec. 10 | October 1, 2006  | Repealer section |

ENV Joint Favorable

File No. 379

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

## **OFA Fiscal Note**

#### State Impact:

| Agency Affected                | Fund-Effect    | FY 07 \$    | FY 08 \$    |
|--------------------------------|----------------|-------------|-------------|
| Department of Environmental    | GF / EQ Fund-  | Significant | Significant |
| Protection                     | (UST account)- | Impact      | Impact      |
|                                | Cost           | -           | _           |
| Attorney General               | GF - Revenue   | Potential   | Potential   |
|                                | Loss           |             |             |
| Department of Revenue Services | GF - Revenue   | 18 million  | 6 Million   |
| -                              | Loss           |             |             |

Note: GF=General Fund

#### Municipal Impact: None

#### Explanation

The bill appears to result in a General Fund revenue loss of \$18 million in FY 07 and \$6 million in FY 08 and each year thereafter as a result of credits provided to companies subject to the Petroleum Gross Earnings Tax for deposits into the Underground Storage Tank Petroleum Clean-Up Account (UST account).

The bill makes various changes to the UST account which is anticipated to increase costs to the state. The UST account is currently funded through a \$12 million dollar per year earmarking of the petroleum products gross earnings tax. It is an account within the Department of Environmental Protection's (DEP) Environmental Quality Fund. The bill removes the account from the Environmental Quality Fund and places it under the UST board control. It is not clear what this means. The bill authorizes the board to use \$1,500,000 from the UST account annually for administrative purposes and eliminates the use of the account (\$2,000,000) for administrative costs by the DEP. These changes will result in the elimination of funding for 14 currently filled DEP positions and the associated agency resources. The bill also authorizes the UST board to charge DEP for the costs of experts it

SB465 / File No. 379

## CONNECTICUT STATE UBRARY LEGISLATIVE REFERENCE SECTION

retains. This provision could result in significant costs to the General Fund.

It is anticipated that the various changes to current law made in the bill including eliminating caps on payments, allowing responsible parties to be paid from the account regardless of whether they have insurance or other agreements to reimburse them, allowing applicants to be reimbursed regardless of whether they are liable for a leak, requiring the UST board to pay off all eligible claims held longer than the law allows, allowing an applicant that is liable for a release to apply for payment, and authorizing the UST board rather than the Commissioner of the DEP to make payments from the account as well as set procedures for reimbursement and establish payment schedules will increase the liability to the account and therefore the state. The exact impact is not known.

The bill could reduce state revenues from civil penalties imposed for certain environmental violations (the Office of the Attorney General typically generates over \$2 million annually in penalties for environmental violations overall).

### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

106

OLR Bill Analysis SB 465

## AN ACT CONCERNING THE UNDERGROUND STORAGE TANK PETROLEUM CLEAN-UP ACCOUNT.

#### SUMMARY:

The Underground Storage Tank Petroleum Clean-up Account (account) reimburses commercial underground storage tank (UST) owners and operators for costs they incur because of leaking USTs, including the costs of investigating and remediating the leaks. Payments from the account are ordered by the Underground Storage Tank Petroleum Clean-Up Account Review Board (board), and made by the Department of Environmental Protection (DEP) commissioner. The account is funded at \$12 million annually from the Petroleum Products Gross Earnings Tax.

This bill applies to applications filed on or after October 1, 2006. Therefore, some of the changes it makes to applications filed before that date have no effect (see COMMENT).

This bill makes a number of changes to the program regarding applications filed on or after October 1, 2006. It:

- authorizes the board, rather than the commissioner, to make payments from the account, and requires it to pay off all eligible claims held longer than the law allows;
- eliminates caps on payments made to people eligible for reimbursement ("responsible parties") for (a) attorneys' fees, (b) interest, and (c) loss of property value;
- 3. allows responsible parties to be paid from the account, regardless of whether they have insurance or other agreements

SB465 / File No. 379

CONNECTICUT STATE PRARY LEGISLATIVE REFERENCE SECTION

to reimburse them, and allows them to apply for payment or reimbursement regardless of whether they are liable for the leak;

- allows an applicant who is liable for the release to apply for payment or reimbursement.
- 5. limits the attorney general's ability to recover damages from responsible parties;
- eliminates the DEP's ability to use money from the account for remediation without complying with the formal application process;
- increases funding for the account from \$12 million to \$18 million in FY 07;
- 8. applies the bill's provisions retroactively to applications for payment made between June 30, 2005 and October 1, 2006, the act's effective date;
- 9. changes the board's composition;
- 10. and makes other changes

EFFECTIVE DATE: October 1, 2006, and applicable to applications filed with the board on or after October 1, 2006.

## § 1 RESPONSIBLE PARTIES

The bill purports to delay by 15 months an expanded definition of who is considered a responsible party. But, this provision has no effect because it applies to applications already filed, while the bill applies to applications filed on and after October 1, 2006.

Under current law, for applications received after July 1, 2005, a "responsible party" is any person who, at any time (1) owns, leases, uses, operates, or has an interest in a UST from which a leak or suspected leak occurred or (2) owns, leases, uses, or has an interest in

(106)

File No. 379

SB465

property on which such a tank is located. These people are responsible parties whether or not they had such an interest in the tank or property when the leak occurred. By law, a responsible party also includes anyone related to anyone in the first two groups through a family, contractual, corporate, or financial relationship. The bill excludes from the definition ty someone who has a contractual relationship with a responsible party.

# § 2 REPLACING THE COMMISSIONER WITH THE BOARD; ELIMINATING THE CAP ON ATTORNEYS FEES AND THE INSURANCE REQUIREMENT

The bill removes the account from the Environmental Quality Fund and places it under the board's control. It is not clear where the account is located. The bill authorizes the board, rather than the commissioner, to (1) make payments from the account to pay responsible parties for costs, expenses, and other obligations incurred as the result of releases or suspected release and (2) pay assignees, if the party making the assignment directs the board to pay them using a form the board (rather than the commissioner) approves. It authorizes the board to use up to \$1.5 million from the account for administrative costs, apparently on an annual basis.

### Removing Caps on Attorney's Fees, Interest, and Other Costs

The bill eliminates provisions prohibiting the commissioner, after June 1, 2005, from paying or reimbursing applicants for the costs of (1) loss of property value, (2) interest, or (3) attorney's fees or other costs of legal representation (a) of more than \$5,000 to a responsible party, (b) more than \$10,000 to anyone other than a responsible party, and (c) by a responsible party defending against another's claims.

## Elimination of Insurance Requirement

It eliminates requirements that an applicant who has insurance, or another agreement to reimburse him for costs he incurred in response to a leak, must (1) notify the board of this payment or expected payment and (2) repay the account the money he receives from these

SB465 / File No. 379

## COLORECTICUT STAN RARY LEGISLATIVE REFERENCE SECTION

SB465

sources. It also eliminates a related provision allowing an insured applicant to be paid only if his insurance has been denied or is not sufficient to cover the costs for which the applicant is seeking payment.

## Elimination of Supplemental Application Deadlines

By law, applicants submitting initial applications before July 1, 2005 cannot submit supplemental applications on or after October 1, 2009. Applicants submitting initial applications after July 1, 2005 cannot submit a supplemental application more than five years after the board received the initial application. The bill attempts to eliminate the deadlines for submitting supplemental applications. But, this provision has no effect on applications already filed because the bill applies to applications filed on and after October 1, 2006 (see COMMENT).

## **Other Changes**

It eliminates (1) a "pay for performance" subaccount within the clean-up account, from which the commissioner may pay applicants who achieve certain environmental milestones or results, and (2) an annual allocation of \$2 million to the DEP for administrative costs.

## § 3—CHANGE IN BOARD SIZE AND MEMBERSHIP

Under current law, the board has 14 members representing the state, the public, municipalities, business, environmental professionals, and various sectors of the oil industry. The bill reduces membership in the board to 12 by removing the Department of Revenue Services (DRS) commissioner and the state fire marshal. It replaces a member representing a manufacturing company employing fewer than 75 people with a representative of a Connecticut-based insurance company with expertise in environmental impairment insurance. The House speaker, who by law appoints the manufacturing company member, appoints the insurance representative.

The bill requires DEP to report to the board on releases related to applications for payment or reimbursement. It requires the board to report to the Environment Committee by January 1, 2007, and annually thereafter, about the UST program's needs.

# [06]

File No. 379

#### SB465

## § 4—PROGRAM FUNDING

By law, the program receives \$12 million annually from the Petroleum Gross Earnings Tax. The bill instead requires the DRS commissioner, no later than 30 days after the end of each quarter, to estimate the percentage of revenues collected from this tax needed to provide the account with \$18 million for FY 07 and \$6 million annually thereafter, provided the account never exceeds \$18 million. It requires the DRS commissioner to give each company submitting the tax a credit for the amount of tax due the account according to his estimates. The company must deposit the amount into the account.

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### § 5—REGULATIONS AND PRICE SCHEDULE

The bill requires the board, rather than the DEP commissioner, to adopt regulations setting forth procedures for reimbursement and payments, including provisions for (1) notice, (2) record, and (3) periodic and partial payments.

It requires the board, rather than the commissioner in consultation with the board, to adopt regulations establishing payment and reimbursement procedures.

It authorizes the board, rather than the commissioner, to prescribe a schedule for a maximum or range of amounts the account may pay for labor, equipment, materials, services, or other costs incurred because of a release or suspected release. The amounts in the schedule cannot be more than the usual, customary, and reasonable amounts for these costs, as determined by the board. Once it adopts the schedule, the board cannot pay more than the schedule allows, regardless of any regulation the board adopts. But, the bill eliminates a provision permitting the board to use the price schedule as guidance on these costs before it is adopted.

By law, the commissioner must review the price schedule when requested, and to revise it no more than once every two years, unless she believes more frequent revisions are necessary. The bill instead requires the board to review and revise the schedule (1) at least once

every two years, or more frequently if the board deems it necessary, or (2) upon anyone's written request. It authorizes the board, rather than the commissioner, to revise or revoke all or a portion of the schedule and allows anyone to request, in writing, that the board adopt, revise, or revoke it. The bill authorizes the board, rather than the commissioner, to comply with notice requirements for the price schedule, and makes other conforming changes.

## § 6—CHANGES IN LIABILITY, CONDITIONS FOR REIMBURSEMENT AND ACTIONS FOR DAMAGES

Under current law, a responsible party who is not liable for a release or suspected release may apply to the board for payment or reimbursement for costs he incurred investigating or remediating the release. The bill allows an applicant who is liable for the release to apply for payment or reimbursement.

## Authorization of Licensed Environmental Professionals

Current law requires that the DEP commissioner give prior written approval for the costs of labor, equipment, materials, services, and activities. The board cannot order payment of costs totaling \$250,000 or less unless the DEP commissioner or a licensed environmental professional (LEP) gives written approval. For such costs exceeding \$250,000 the commissioner must give written approval or authorize, in writing, an LEP to do so. Under the bill, the commissioner must approve or deny a written request that she authorize an LEP to give written approval within 30 days of receiving it. If she fails to meet that deadline, the LEP is deemed authorized to approve the costs. If the commissioner refuses to authorize an LEP, she must approve or disapprove the costs within 30 days of that denial. She must specify any costs denied and provide the reasons for her disapproval in writing.

#### **Conditions for Payment or Reimbursement**

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By law, the board reimburses or pays responsible parties and others who suffered damage or personal injury because of a UST leak if they meet certain conditions. The bill appears to limit applicants to

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#### File No. 379

SB465

responsible parties, but the law, unchanged by the bill, authorizes applications for payment by people other than responsible parties.

The bill eliminates the need for an applicant to show that he is uninsured, or that his insurance coverage has been denied or is insufficient to cover his costs. It requires instead that the costs for which reimbursement are sought be consistent with the price schedule the board adopt. If the costs were incurred before the schedule's adoption, the bill requires that they be reasonable.

The law, unchanged by the bill, requires that a responsible party seeking payment show he has achieved one of several milestones. The bill also requires that the board receive his application for payment no later than one year after he completes all or substantially all of the work needed to prepare the plan or report the applicable milestone requires.

If there are no USTs dispensing oil when the applicant submits his initial or subsequent applications for payment, current law requires him to show, among other things, that his failure to comply with laws and regulations governing USTs was not a proximate cause of the leak, and that the leak was not caused by reckless, willful, wanton, or intentional conduct or negligence constituting noncompliance with UST laws or regulations. The bill instead requires that he show this only on his initial application, and applies these requirements to all UST systems that no longer exist on his property, rather than only those that dispensed oil.

The bill allows the board to charge DEP for the costs of experts the board retains to help it evaluate claims.

#### **Compliance Status**

Under current law, if there are USTs dispensing oil when an initial or supplemental application for payment is filed, the applicant must include with his application a summary of the compliance status of all USTs on his property. An independent consultant must prepare the summary on a form the commissioner prescribes or accepts. The bill

SB465 / File No. 379

## COMMECTICUT STARY LEGISLATIVE REFERENCE SECTION

applies this requirement (1) only to initial applications by responsible parties and (2) to all UST systems, not just those that dispense oil. It also requires the board, rather than the DEP commissioner, to prepare the compliance report form, after consulting with the commissioner.

Under the bill, this provision applies to (1) initial applications received on or after January 1, 2006, and (2) supplemental applications, if the initial application was submitted on or after January 1, 2006. This provision has no effect on applications already filed, because the bill applies to applications filed on and after October 1, 2006 (see COMMENT).

Under current law, all supplemental applications must include a compliance report, regardless of when the initial application was submitted. Under the bill, and by law, no compliance summary need be submitted if it has been less than one year since one was submitted with a prior application.

By law, if no UST is dispensing oil when an application is submitted, an applicant must show the leak was not caused by (1) failing to comply with UST laws and regulations or (2) reckless, willful, wanton, or intentional conduct or negligence constituting noncompliance with UST laws or regulations. The bill eliminates this requirement.

## **Reduction of Reimbursements**

Current law authorizes the board to reduce payments if the compliance summary shows the applicant failed to fully correct a violation when he requests payment. The board may also reduce payments for other violations of UST laws or regulations. The bill limits reductions in the latter case to those instances where a violation has not been fully corrected by the time the application is submitted.

#### Attorney General's Actions for Damages

Current law allows the attorney general to sue for certain damages at the request of the board or DEP commissioner. Under the bill, he may only bring such an action if the board requests it.

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#### File No. 379

The law allows actions against anyone who (1) owns or operates the UST where the leak occurs or (2) owns the land where the UST is located at the time or after the leak occurred until a final remedial action report is submitted and approved. The bill changes several of the conditions under which the attorney general may sue such people.

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Table 1 shows the conditions under which the attorney general may sue a UST owner or operator, or person who owns the land where the UST is located at the time or after the leak occurred.

| Current Law                         | Under the Bill                     |
|-------------------------------------|------------------------------------|
| UST owners, operators, or certain   | Limits provision to owners,        |
| property owners required by         | operators, or certain property     |
| regulation to notify DEP of a leak, | owners who are responsible         |
| but no notification was provided.   | parties who knowingly and          |
|                                     | intentionally failed to notify DEP |
|                                     | of a leak.                         |
|                                     |                                    |
| Leak results from (1) a reckless,   | -                                  |
| willful, wanton, or intentional act | party's reckless, willful, wanton  |
| or omission of the person sued or   | or intentional act or omission.    |
| (2) his negligent act or omission   | Deletes negligence provision.      |
| that constitutes noncompliance      |                                    |
| with the laws or regulations        |                                    |
| governing UST installation,         |                                    |
| operation and maintenance.          |                                    |
|                                     |                                    |
| Leak occurs from a UST that is not  | Only applies if the lack of        |
| in compliance with the              | compliance with the order or       |
| commissioner's final order or       | judgment was the proximate         |
| court's final judgment concerning   | cause of the leak.                 |
| UST noncompliance.                  |                                    |
| -                                   |                                    |

TABLE 1

## Commissioner's Ability to Access Account for Remediation

SB465 / File No. 379

COMPACTICUT STATE LURRARY LEGISLAT / PEPERENCE -:-

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## SB465

By law, the DEP commissioner may spend up to \$1 million from the account to prevent or abate pollution resulting from a leak and provide potable drinking water, and the attorney general may sue UST owners or operators, or the people who own the land on which the leak occurred, to recover these costs. The bill eliminates the commissioner's ability to use money from the account in this way, and requires her to apply to the board for reimbursement or payment from the account when she conducts such a cleanup. It eliminates the attorney general's ability to recover such funds for the commissioner.

By law, the board has 90 days to issue a decision after receiving an initial application, and 45 days in which to decide on second or subsequent applications. Current law requires that a copy of the board's decision be sent to the commissioner and the applicant, and allows the commissioner or anyone aggrieved by the board's decision to request a hearing before the board. The bill eliminates (1) the requirement that the commissioner get a copy of the decision and (2) her ability to seek a hearing (unless she is seeking payment or reimbursement). It requires that any modified decision the board makes be sent only to the person seeking payment, instead of all parties to the decision. This provision may affect the ability of other parties to receive adequate notice to appeal a decision.

## **Discounted Payments**

By law, the board may speed up consideration of a payment request for certain activities, costs, or expenses in return for paying less than the full amount when considering a supplemental application based on an initial payment application it received before June 1, 2005 and found eligible for payment. These changes have no effect on applications filed before October 1, 2006, because the bill applies only to applications filed on or after October 1, 2006 (see COMMENT).

The bill requires the board, rather than the commissioner, to identify categories of activities that cost less than \$100,000 for which it may approve payments of less than the full amount, and the percentages it will pay, considering the amounts previously paid and



File No. 379

SB465

other information the board, rather than the commissioner, deems relevant. The board may approve payments of up to 90% of the average amount as it, rather than the commissioner, determines. It gives the board, rather than the commissioner, authority to change any percentage it previously approved, to prescribe the forms the applicant may use to accept the percentage payment, and makes conforming changes.

By law, notice to the commissioner of a release constitutes compliance with regulations regarding notice to the board. The bill requires the commissioner to notify the board when she receives notice of a release.

## §7—APPEALS

By law, the DEP commissioner or anyone aggrieved by a board decision may appeal to New Britain Superior Court. The bill limits the right of appeal to people seeking payment or reimbursement, and only from a hearing before the board. By law, if the board orders payment from the account and a party to the appeal contests any portion of the payment, the board must pay the uncontested portion. Under the bill, if the board orders payment for a portion of the amount sought, and the person seeking payment and a party to the appeal contest its denial of the remainder, the board must pay the uncontested portion.

## § 8—PAYING OVERDUE CLAIMS

These provisions require that certain actions occur by October 1, 2006. However, the bill does not take effect until that date.

The board must, by October 1, 2006, retain an expert to determine the exact nature and scope of the application backlog. He must determine the amount needed to pay off the claims held longer than legally allowed. Once he has done so, the board must order payments from the account to pay off all claims that were not decided within the 90 day deadline. This apparently refers (1) only to initial claims to which the 90-day deadline applies and (2) to all claims held more than 90 days, regardless of the claims' validity. The board must make these

SB465 / File No. 379

SB465

payments within 180 days of ordering them. The board may pay the expert up to \$250,000 for his services.

By October 1, 2006, the board must hire an expert to decide whether it is feasible for the board to provide UST owners and operators with evidence of financial responsibility that federal law requires by reinsuring them for between \$250,000 and \$2 million. The board may use up to \$250,000 of the money allocated for administrative costs to pay this expert. The board must report to Environment Committee by February 1, 2007 concerning the results of its analysis.

## § 9-EXPANDING THE UNIVERSE OF ELIGIBLE APPLICANTS

This section appears to apply the bill to certain pending applications, but several of the bill's provisions apply to applications filed on or after October 1, 2006.

## COMMENT

Most of the bill's provisions apply to applications filed on or after October 1, 2006. Because of this, several provisions affecting applications filed before that date have no effect. These include provisions affecting the definition of a responsible party (§ 1); elimination of certain application deadlines (§ 2); compliance status (§ 6); and discounted payments (§ 6).

## **COMMITTEE ACTION**

**Environment** Committee

Joint Favorable Yea 21 Nay 7 (03/16/2006)

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