

General Assembly

February Session, 2006

Raised Bill No.

592

LCO No. 2840

Referred to Committee on

Introduced by:

JUDICIARY

(JUD)

# AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (Effective October 1, 2006) (a) As used in this section, "event data recorder" means a device installed in a passenger
- motor vehicle, as defined in section 14-1 of the 2006 supplement to the
- 4 general statutes, that (1) records (A) the speed at which the motor
- 5 vehicle is traveling, (B) the direction in which the motor vehicle is
- 6 traveling, (C) a history of where the vehicle travels, (D) steering
- 7 performance data, (E) brake performance data, including, but not
- 8 limited to, whether the brakes were applied before an accident, or (F)
- 9 the usage of the driver's seat belt, or (2) is capable of transmitting data
- 10 concerning an accident in which the motor vehicle is involved to a
- 11 central communications system.
- (b) Except as provided in subsection (c) of this section, no peaceofficer, as defined in section 53a-3 of the general statutes, may obtain
- 14 or use data stored on or transmitted from an event data recorder
- 15 unless (1) the owner or lessee of the motor vehicle consents in writing,

CONNECTICUT STATE LIFE
LEGISLATIVE REFERENCE STATE

- or (2) the officer obtains the data pursuant to a search warrant issued by a judge of the Superior Court or a judge trial referee under the provisions of section 54-33a of the general statutes.
  - (c) Data stored on or transmitted from an event data recorder may be obtained or used by a peace officer without obtaining consent or a search warrant as required in subsection (b) of this section if the data is stored or transmitted pursuant to a subscription agreement and the subscription agreement discloses that the data may be stored or transmitted.

This act sh sections:	all take effect as follows	and shall amend the follo	wing
Section 1	October 1, 2006	New section	

## Statement of Purpose:

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To limit disclosure to law enforcement officials of certain "event data recorder" information from passenger motor vehicles without consent or a valid search warrant.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 2840 2 of 2



### Senate

General Assembly

File No. 450

February Session, 2006

Senate Bill No. 592

Senate, April 10, 2006

The Committee on Judiciary reported through SEN. MCDONALD of the 27th Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

## AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (Effective October 1, 2006) (a) As used in this section, "event data recorder" means a device installed in a passenger motor vehicle, as defined in section 14-1 of the 2006 supplement to the general statutes, that (1) records (A) the speed at which the motor vehicle is traveling, (B) the direction in which the motor vehicle is traveling, (C) a history of where the vehicle travels, (D) steering performance data, (E) brake performance data, including, but not limited to, whether the brakes were applied before an accident, or (F) the usage of the driver's seat belt, or (2) is capable of transmitting data concerning an accident in which the motor vehicle is involved to a central communications system.

12 (b) Except as provided in subsection (c) of this section, no peace 13 officer, as defined in section 53a-3 of the general statutes, may obtain

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or use data stored on or transmitted from an event data recorder unless (1) the owner or lessee of the motor vehicle consents in writing, or (2) the officer obtains the data pursuant to a search warrant issued by a judge of the Superior Court or a judge trial referee under the provisions of section 54-33a of the general statutes.

(c) Data stored on or transmitted from an event data recorder may be obtained or used by a peace officer without obtaining consent or a search warrant as required in subsection (b) of this section if the data is stored or transmitted pursuant to a subscription agreement and the subscription agreement discloses that the data may be stored or transmitted.

This act sh sections:	all take effect as follows	and shall amend the following
Section 1	October 1, 2006	New section

JUD Joint Favorable

SB592

File No. 450

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

Explanation

The bill would not result in a fiscal impact to the Department of Public Safety, municipal police departments or the Judicial Department, as it conforms statute to current practice.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis SB 592

AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

#### SUMMARY:

This bill prohibits a peace officer from obtaining or using information stored on or transmitted from an event data recorder in a passenger motor vehicle unless the officer (1) gets the written consent of the vehicle owner or lessee or (2) gets or uses the information pursuant to a search warrant. The bill also allows data stored on or transmitted from an event data recorder to be obtained or used by a peace officer without obtaining consent or a search warrant if the data is stored or transmitted pursuant to a subscription agreement and the subscription agreement discloses that the data may be stored or transmitted.

The bill defines an "event data recorder" as a device that (1) records (a) vehicle speed and direction of travel; (b) steering and brake performance, including whether brakes were applied before an accident; (c) a history of where the vehicle travels; or (d) driver seat belt usage or (2) has the ability to transmit information about an accident in which the vehicle is involved to a central communications system.

EFFECTIVE DATE: October 1, 2006

#### BACKGROUND

#### Peace Officer

Besides members of the Division of State Police and local police

SB592 File No. 450

officers, "peace officer" includes inspectors of the Division of Criminal Justice; state and judicial marshals performing their duties; conservation or special conservation officers; constables who perform criminal law enforcement duties, certain special policemen (for state property, public assistance fraud investigation; or public utility or transportation companies); adult probation officers, Department of Correction personnel authorized by the commissioner to make arrests in correctional facilities; investigators from the State Treasurer's office; or special federal agents authorized to enforce federal food and drug laws

#### Event Data Recorders

Event data recorders are devices installed in some models of motor vehicles that perform functions similar to flight data recorders in aircraft. Not all motor vehicles are currently equipped with event data recorders but the number of models so equipped is increasing. There is no standard event data recorder. Some track a relatively small amount of data such as vehicle acceleration and deceleration. Others track more data such as speed, braking, steering, seat belt use, air bag deployment, and other information. Typically, they record and erase data so that the most recent five to eight seconds of data are retained. After a collision, some recorders can move this data to memory and record up to six seconds of data relating to what happens after the start of the crash, such as the timing and deployment of air bags and initiation of an automatic collision notification system.

#### **COMMITTEE ACTION**

**Judiciary Committee** 

**Joint Favorable** 

Yea 25 Nay 13 (03/27/2006)

SB592 / File No. 450



## Senate CONNECTICUT STATE LISAANY LAWILESSLATIVE RETERENCE MAT

General Assembly

February Session, 2006

Substitute Senate Bill No. 592

Senate, April 24, 2006

The Committee on Public Safety and Security reported through SEN. STILLMAN of the 20th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

#### AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective October 1, 2006) (a) As used in this
- 2 section, "event data recorder" means a device installed in a passenger
- 3 motor vehicle, as defined in section 14-1 of the 2006 supplement to the
- 4 general statutes, that (1) records (A) the speed at which the motor
- 5 vehicle is traveling, (B) the direction in which the motor vehicle is
- 6 traveling, (C) a history of where the vehicle travels, (D) steering
- 7 performance data, (E) brake performance data, including, but not
- 8 limited to, whether the brakes were applied before an accident, or (F)
- 9 the usage of the driver's seat belt, or (2) is capable of transmitting data
- 10 concerning an accident in which the motor vehicle is involved to a
- 11 central communications system.
- 12 (b) Except as provided in subsection (c) of this section, no peace

sSB592 / File No. 609 1 sSB592 File No. 609

officer, as defined in section 53a-3 of the general statutes, may obtain or use data stored on or transmitted from an event data recorder unless (1) the owner or lessee of the motor vehicle consents in writing, (2) the officer obtains the data pursuant to a search warrant issued by a judge of the Superior Court or a judge trial referee under the provisions of section 54-33a of the general statutes, or (3) the motor vehicle was involved in a collision that resulted in a fatality.

(c) Data stored on or transmitted from an event data recorder may be obtained or used by a peace officer without obtaining consent or a search warrant as required in subsection (b) of this section if the data is stored or transmitted pursuant to a subscription agreement and the subscription agreement discloses that the data may be stored or transmitted.

This act shall take effect as follows and shall amend the following sections:							
Section 1	October 1, 2006	New section					

PS Joint Favorable Subst.

sSB592

File No. 609

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

Explanation

The bill would not result in a fiscal impact to the Department of Public Safety, municipal police departments or the Judicial Department, as it conforms statute to current practice.

The Out Years

State Impact: None

Municipal Impact: None

sSB592 File No. 609

OLR Bill Analysis sSB 592

AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

#### SUMMARY:

This bill prohibits a peace officer from obtaining or using information stored on or transmitted from an event data recorder in a passenger motor vehicle unless the (1) vehicle's owner or lessee consents in writing, (2) officer gets the information pursuant to a search warrant, or (3) motor vehicle was involved in a collision that resulted in a fatality.

The bill also allows data stored on or transmitted from an event data recorder to be obtained or used by a peace officer without obtaining consent or a search warrant if the data is stored or transmitted pursuant to a subscription agreement and the subscription agreement discloses that the data may be stored or transmitted.

The bill defines an "event data recorder" as a device installed in a passenger motor vehicle that has the ability to transmit information about an accident in which the vehicle is involved to a central communications system, or records (1) vehicle speed and direction of travel; (2) steering and brake performance, including whether brakes were applied before an accident; (3) a history of where the vehicle travels; or (4) driver seat belt usage.

EFFECTIVE DATE: October 1, 2006

#### BACKGROUND

Peace Officer

sSB592 / File No. 609

sSB592 File No. 609

Besides members of the Division of State Police and local police officers, "peace officer" includes inspectors of the Division of Criminal Justice; state and judicial marshals performing their duties; conservation or special conservation officers; constables who perform criminal law enforcement duties, certain special policemen (for state property, public assistance fraud investigation, or public utility or transportation companies); adult probation officers; Department of Correction personnel authorized by the commissioner to make arrests in correctional facilities; investigators from the State Treasurer's office; or special federal agents authorized to enforce federal food and drug laws.

#### **Event Data Recorders**

Event data recorders are devices installed in some models of motor vehicles that perform functions similar to flight data recorders in aircraft. Not all motor vehicles are currently equipped with event data recorders but the number of models so equipped is increasing. There is no standard event data recorder. Some track a relatively small amount of data such as vehicle acceleration and deceleration. Others track more data such as speed, braking, steering, seat belt use, air bag deployment, and other information. Typically, they record and erase data so that the most recent five to eight seconds of data are retained. After a collision, some recorders can move this data to memory and record up to six seconds of data relating to what happens after the start of the crash, such as the timing and deployment of air bags and initiation of an automatic collision notification system.

#### Legislative History

The Senate referred the bill to the Public Safety Committee on April 13, which reported a substitute on April 18. The substitute added the provision allowing a peace officer to obtain or use event data recorder information in a passenger motor vehicle that was involved in a fatal collision without either the written consent of the vehicle owner or lessee or a search warrant.

#### **COMMITTEE ACTION**

STATIVE REFERENCE

Judiciary Committee

Joint Favorable

Yea 25 Nay 13 (03/27/2006)

Public Safety and Security Committee

Joint Favorable Substitute

Yea 12 Nay 9 (04/18/2006)

34.4



## State of Connecticut

yes. 2/24#77

#### **SENATE**

STATE CAPITOL HARTFORD, CONNECTICUT 06106-1591

## SENATOR TONI NATHANIEL HARP

TENTH DISTRICT
DEPUTY PRESIDENT PRO TEMPORE

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E-MAIL: harp@senatedems.ct.gov

CHAIR
APPROPRIATIONS COMMITTEE

VICE CHAIR
SELECT COMMITTEE ON CHILDREN

MEMBER

EXECUTIVE AND LEGISLATIVE NOMINATIONS COMMITTEE

January 24, 2006

Representative Michael Lawlor

Co-Chair, Judiciary Committee

Room 2500, L.O.B.

Hartford, CT 06106

Senator Andrew McDonald Co-Chair, Judiciary Committee Room 2500, L.O.B. Hartford, CT 06106

Dear Senator M. Danaid and Representative Ba

Because of the limitations imposed by the Connecticut Constitution and the Joint Rules on the introduction of proposed bills in even-year sessions, I am requesting that your committee raise a bill concerning prohibiting law enforcement access to recorded information in "black boxes" in motor vehicles. This bill is aimed to provide privacy protection to motorists by requiring their consent or a search warrant in order for law enforcement to access the information recorded in any "black box."

While the devices may hold information that would be helpful in car accident cases, there are too many privacy violations in what is occurring presently. A Senator from California who introduced a similar bill stated that, "The devices were installed without the owners' knowledge or consent and that the information they gathered should be subject to the same legal protections as provided by the Fourth Amendment for other kinds of private information." ("Privacy Law in California Shield Drivers," New York Times, September 23, 2003). Since that time, several states have already passed laws limiting access to these black boxes. I hope Connecticut can be added to that list.

I look forward to working with you on this matter. Please contact me with any questions or concerns.

Sincerely,

Toni Nathaniel Harp State Senator-Tenth District

COMMENTATIVE REFERENCE UNIT



## REPORT ON BILLS FAVORABLY REPORTED BY COMMITTEE

**COMMITTEE:** Judiciary Committee

File No.:

**Bill No.:** SB-592

**PH Date:** 3/14/2006

Action/Date: JF 3/27/06

Reference Change:

## TITLE OF BILL:

AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

## **SPONSORS OF BILL:**

Sen. Harp, 10<sup>th</sup> District

### **REASONS FOR BILL:**

While the devices may hold information that would be helpful in car accident cases, there are too many privacy violations in what is occurring presently.

## RESPONSE FROM ADMINISTRATION/AGENCY:

Nothing submitted

## NATURE AND SOURCES OF SUPPORT:

Nothing submitted

## NATURE AND SOURCES OF OPPOSITION:

Chief Anthony Salvatore and Chief James Strillacci, Connecticut Police Chiefs Association - This bill would restrict ability to investigate certain motor vehicle accidents. Under C.G.S.14-108a, the police are required to investigate motor vehicle accidents in cases wherein the person is killed or injured or in which damage to property of any one individual, including the operator, is in excess of \$1,000.00. You may believe that it is relatively simple to get a search warrant issued by Superior Court. In truth, police cannot get a warrant unless there is probable cause that a crime was committed. Many serious crashes result from conduct which



is not criminal, so no warrant will be issued. The alternative is to get consent to examine the device, which may not be possible if the owner was killed or seriously injured in a crash. Nevertheless, these boxes hold information that aids us in investigating motor vehicle accidents. The data assists us in determining if there is operator error or mechanical failure which requires the police to determine cause of accident as part of our duties. To not use all available investigative resources would be a disservice to the public we serve.

Diana H. Caliendo Sarah Kolb	3/30/06
Reported by	Date

CONNECTICUT
STATE LIBRARY
LEGISLATIVE REFERENCE
SECTION

## JUDICIARY COMMITTEE

## **VOTE TALLY SHEET**

Bill No.:

SB-592

**Amendment Letter:** 

AN ACT LIMITING LAW ENFORCEMENT ACCESS TO RECORDED INFORMATION IN "BLACK BOX" EVENT DATA RECORDERS IN MOTOR VEHICLES.

Chair: MCDONALD, A.

Motion: LAWLOR, M.

Second: SPALLONE, J.

**Action:**Joint Favorable

Language Change:

	TOTALS	Voting	Yea	Nay	·	Abstain	Absent and Not Voting	Voice Vote
1		38	25	13		0	3	

nay abstain absent yea

yea nay abstain absent

Sen. McDonald, A. S27	X			Rep. McMahon, F. 015	X			
Rep. Lawlor, M. 099	X			Sen. Meyer, E. S12		X		
Sen. Handley, M. S04	X			Rep. Michele, R. 077	×			
Rep. Spallone, J. 036	X			Rep. <b>Olson</b> , M. 046	×			
Sen. Kissel, J. S07	X			Rep. <b>O'Neill</b> , A. 069		X		
Rep. <b>Farr</b> , R. 019		X		Rep. Powers, C. 151	X			
Rep. <b>Barry</b> , R. 012	X			Sen. Roraback, A. S30	×			
Rep. Berger, J. 073		Х		Rep. <b>Rowe</b> , T. 123		Х		
Rep. Cafero, L. 142		Χ		Rep. <b>Serra</b> , J. 033	X			
Rep. Candelaria, J. 095		X		Rep. Staples, C. 096	X		3	
Sen. Cappiello, D. S24	X			Rep. <b>Stone</b> , C. 009		X		
Sen. Coleman, E. S02	X			Rep. Walker, T. 093	×			
Rep. Dillon, P. 092			Х	Rep. Winkler, L. 041	X			
Rep. <b>Doyle</b> , P. 028	X							
Rep. <b>Dyson</b> , W. 094	X							
Rep. <b>Fox</b> , G. 146	X							
Rep. Fritz, M. 090			Х					
Rep. Geragosian, J. 025	X							
Rep. Giegler, J. 138	•	Χ						
Rep. Godfrey, B. 110	X							
Sen. <b>Gomes</b> , E. S23	X			·				
Rep. Gonzalez, M. 003			Х					
Rep. <b>Green</b> , K. 001	X							
Rep. <b>Hamm</b> , G. 034	Х							
		Х		63.600-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0			B 8166.53	

Rep. <b>Hamzy</b> , W. 078			_		
Rep. <b>Hovey</b> , D. 112	Х				
Rep. Klarides, T. 114	X				
Rep. Labriola, D. 131	X				

Vote date:3/27/2006 4:30:00 PM

Correction date:

CONNECTIONT
STATE LIBRARY
LEGISLATIVE REFERENCE
SECTION